# RICHLAND COUNTY COUNCIL SOUTH CAROLINA

# **RICHLAND COUNTY COUNCIL**

# SPECIAL CALLED MEETING FY16-17 BUDGET 2<sup>ND</sup> READING

# JUNE 2, 2016 6:00 PM COUNCIL CHAMBERS

# **CALL TO ORDER**

Mr. Rush called the meeting to order at approximately 6:05PM

# MILLAGE AGENCIES

**Item #1: School District One (FY16 Approved: \$199,439,620; FY Request: \$204,912,872; FY17 No mill inc: \$204,303,375; FY17 Cap: \$204,930,375)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve \$204,912,872 for this item.

Mr. Manning made a substitute motion to approve \$204,930,375 for this item. The motion died for lack of a second.

The vote was in favor.

**Item #2: School District Two (FY16 Approved: \$137,213,726; FY17 Request: \$142,202,732; FY17 No mill inc: \$138,228,334; FY17 Cap: \$140,548,334)** – Ms. Dixon moved, seconded by Ms. Dickerson, to approve \$142,202,732 for this item.

Mr. Pearce inquired how they could receive more than the cap.

Mr. McDonald stated the millage numbers may change before 3<sup>rd</sup> Reading that would allow for the request.

Mr. Pearce made a substitute motion, seconded by Ms. Dixon, to approve \$140,548,334; however, if the millage cap were to exceed the requested amount to fund them at \$142,202,732.

Mr. Manning made a second substitute motion, seconded by Ms. Dixon, to approve \$140,548,334; however, if the millage cap were to exceed the requested amount to fund them at \$142,202,732. If the cap exceeds \$142,202,732 by \$100,000 to allocate the \$100,000 to fund the Black Parents request.

Ms. Dixon inquired of Legal if Council is authorized to allocate the \$100,000 to the Black Parents organization through the school district's budget.

Mr. Smith stated Council cannot designate what the school district's budget can be used for.



# **Council Members Present:**

Torrey Rush, Chair Greg Pearce, Vice Chair Joyce Dickerson Julie-Ann Dixon Norman Jackson Bill Malinowski Jim Manning Seth Rose

#### **Others Present:**

Tony McDonald Daniel Driggers Michelle Onley Warren Harley Roxanne Ancheta Kevin Bronson Kim Roberts Shahid Khan Budget – 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Two

Mr. Rush ruled the second substitute motion out of order.

The vote was in favor of the substitute motion.

Item #3: Recreation Commission (Once the final millage for the Recreation Commission Department is determined by a vote of Council. all funds above the mandatory five [5] mills shall remain frozen until such time as the Recreation Commission provides written documentation to Richland County Council that an independent review (e.g., an audit) confirms that funds provided by Richland County Council are being utilized solely for the benefit of promoting recreational opportunities for the citizens of Richland County. Note: This Motion is consistent with the recent SC Attorney General's opinion as to how the Richland County Recreation is to be funded). – Mr. McDonald stated the intent of the motion is that anything approved above the 5 mills be frozen until an audit is performed on the agency.

Mr. Pearce stated his concern is that Council is responsible for funding an agency Council has no control over. The Attorney General ruled that Council is only required by law to fund the Recreation Commission at 5 mills. The 5 mills would provide funding to continue operations to allow them time to conduct an audit that will assure the taxpayers of Richland County their money is being spent appropriately.

Mr. Rose requested the audit firm to be selected by the County Administrator and include a financial and programmatic audit.

Mr. Pearce accepted the request as a friendly amendment.

Mr. Jackson inquired if Council is requesting something different from what other agencies provide.

Mr. McDonald stated the agency is required to do an annual financial audit and provide a copy of the audit to the finance department. If a program audit or a more in-depth financial audit is requested then that would be different than other agencies provide.

Mr. Jackson stated although he is displeased with what he has heard in the media, he cannot judge.

The vote was in favor.

#### Item #4: Recreation Commission (FY16 Approved: \$13,351,700; FY17 Request: \$13,759,525; FY17 No mill inc: \$13,560,125; FY17 Cap: \$13,759,525) – Ms. Dixon moved, seconded by Mr. Jackson, to approve \$13,759,525.

Ms. Dickerson inquired if Council is only required to fund the Recreation Commission at 5 mills why is the County funding them at 12.8 mills.

Mr. McDonald stated it has grown over the years and Council has voted to fund them at that amount.

Mr. Smith stated Council has the discretion to exceed the 5 mills.

Mr. Jackson expressed his concern that the Recreation Commission will not be able to operate the parks properly without the additional 7.8 mills.

Budget – 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Three

FORAGAINSTDixonRoseJacksonMalinowskiDickersonPearceRushManning

The motion failed.

Mr. Pearce moved, seconded by Ms. Dixon, to approve \$13,560,125.

<u>FOR</u>	AGAINST
Dixon	Rose
Pearce	Malinowski
Rush	Jackson
Dickerson	
Manning	

The vote was in favor.

Item #5: Midlands Technical College (MTC) Operating (FY16 Approved: \$5,346,500; FY17 Request: \$5,537,358; FY17 No mill inc: \$5,507,504; FY17 Cap: \$5,507,504) – Mr. Jackson moved, seconded by Mr. Manning, to approve \$5,507,504. The vote in favor was unanimous.

Item #6: MTC – Capital & Debt (FY16 Approved: \$2,245,000; FY17 Request: No \$ provided; FY17 No mill inc: \$2,459,600; FY17 Cap: \$2,459,600) – Mr. Jackson moved, seconded by Ms. Dixon, to approve \$2,459,600. The vote in favor was unanimous.

Item #7: Library (FY16 Approved: \$24,629,200; FY17 Request: \$25,600,000; FY17 No mill inc: \$25,152,372; FY17 Cap: \$25,446,972) – Mr. Manning moved, seconded by Ms. Dixon, to approve \$25,446,972. The vote in favor was unanimous.

Item #8: Riverbanks Zoo (FY16 Approved: \$2,172,600; FY17 Request: \$2,143,731; FY17 No mill inc: \$2,239,933; FY17 Cap: \$2,239,933) – Mr. Manning moved, seconded by Mr. Jackson, to approve \$2,143,731. The vote in favor was unanimous.

Item #9: Mental Health (FY16 Approved: \$1,977,700; FY17 Request: No \$ provided; FY17 No mill inc: \$2,042,998; FY17 Cap: \$2,042,998) – Mr. Manning moved, seconded by Mr. Jackson, to approve \$2,042,998. The vote in favor was unanimous.

# **ENTERPRISE FUNDS**

**Item #10: Solid Waste (Approve funding level of \$34,767,684)** – Ms. Dixon moved, seconded by Mr. Jackson, to approve the funding level of \$34,767,684. The vote in favor was unanimous.

**Item #11: Broad River Sewer System (Approve funding level of \$6.900.000)** – Ms. Dixon moved, seconded by Mr. Jackson, to approve the funding level of \$6,900,000. The vote in favor was unanimous.

Budget - 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Four

**Item #12: Lower Richland Sewer System (Approve funding level of \$462,126)** – Ms. Dixon moved, seconded by Mr. Jackson, to approve the funding level of \$462,126. The vote in favor was unanimous.

**Item #13: Lower Richland Water System (Approve funding level of \$531,587)** – Ms. Dixon moved, seconded by Mr. Jackson, to approve the funding level of \$531,587. The vote in favor was unanimous.

**Item #14: Parking Garage (Approve funding level of \$110,000)** – Ms. Dixon moved, seconded by Mr. Jackson, to approve the funding level of \$110,000. The vote in favor was unanimous.

**Item #15: Airport Operations (Approve funding level of \$610,000)** – Ms. Dixon moved, seconded by Mr. Jackson, to approve the funding level of \$610,000. The vote in favor was unanimous.

# **SPECIAL REVENUE**

Item #16: Victim's Assistance (Approve the Administrator's FY17 funding request; however, General Fund supplements to this program will be permanently capped at the FY17 amount in future years. In future years, any shortfalls within the program must be absorbed by the departments managing the program) – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the Administrator's recommendation; however, General Fund supplements to the program will be capped at the FY17 amount. In future years, any shortfalls within the program must be absorbed by the departments managing the program.

Ms. Dickerson made a friendly amendment to cap the supplement to the program from the General Fund supplement at \$1 million.

<u>FOR</u>	<u>AGAINST</u>
Rose	Malinowski
Pearce	Jackson
Dixon	
Rush	
Dickerson	
Manning	

The vote in favor was unanimous.

**Item #17: Victim's Assistance (Approve funding level of \$1.161.021)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$1,161,021. The vote in favor was unanimous.

**Item #18(a):** Grants – CDBG-DR (Administration request approval to accept the Federal Award of the Community Development Block Grant – Disaster Recovery [CDBG-DR] of \$23.5 million from HUD and approval to fund essential tasks related to the implementation and management of the grant. To include approval for development of the CDBG-DR Action plan and approval of essential positions related to startup and management of grant: Asst. Program Manager of CDBG-DR Program, Case managers 2 county positions, 1 Accounting Manager. All positions are funded with CDBG-DR grant money and will end when responsibilities and funding related to the grant have been closed out. this grant does not contain a match requirement.) – Mr. Jackson moved, seconded by Mr. Pearce to add Item 18(a) to the agenda. The vote in favor was unanimous. Budget – 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Five

Mr. Pearce moved, seconded by Ms. Dickerson, to approve this item.

Mr. Malinowski made a friendly amendment that the County only fill the positions necessary and the majority of the funding will go toward flood repair.

Mr. Pearce accepted the friendly amendment.

The vote in favor was unanimous.

**Item # 19: Tourism Development (Approve funding level of \$1,200,000)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$1,200,000. The vote in favor was unanimous.

**Item #20: Temporary Alcohol Permit (Approve funding level of \$130,000)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$130,000. The vote in favor was unanimous.

**Item #21: Emergency Telephone System (Approve funding level of \$8,812,660)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$8,812,660. The vote in favor was unanimous.

**Item #22: Fire Service (Approve funding level of \$26,016,000)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$26,016,000. The vote in favor was unanimous.

**Item #23: Stormwater Management (Approve funding level of \$3.150.000)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$3,150,000. The vote in favor was unanimous.

**Item #27: Conservation Commission (Approve funding level of \$1,508,763)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$1,508,763. The vote in favor was unanimous.

**Item #37: Neighborhood Redevelopment (Approve funding level of \$790,000)** – Mr. Pearce moved, seconded by Ms. Dickerson, to approve the funding level of \$790,000. The vote in favor was unanimous.

**Item #69: Title IV-D-Civil Process (Approve funding level of \$70,000)** – Mr. Jackson moved, seconded by Ms. Dixon, to approve the funding level of \$70,000. The vote in favor was unanimous.

**Item #70: Road Maintenance (Approve funding level of \$5.900,000)** – Mr. Jackson moved, seconded by Ms. Dixon, to approve the funding level of \$5,900,000. The vote in favor was unanimous.

**Item #71: Public Defender (Approve funding level of \$3,067,650)** – Mr. Jackson moved, seconded by Ms. Dixon, to approve the funding level of \$3,067,650.

Mr. Malinowski inquired if the additional request from the Public Defender's Office was included in the funding amount.

The vote in favor was unanimous.

**Item #72: Transportation Sales Tax (Approve funding level of \$59,650,000)** – Mr. Jackson moved, seconded by Ms. Dixon, to approve the funding level of \$59,650,000. The vote in favor was unanimous.

Budget – 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Six

Item #73: School Resource Officer Program (Approve funding level of \$5,120,056. County funding \$1,651,153: School District funding \$3,468,903) – Mr. Jackson moved, seconded by Ms. Dixon, to approve the funding level of \$5,120,056. The vote in favor was unanimous.

**Item #74: Economic Development (Approve funding level of \$830,000)** – Mr. Jackson moved, seconded by Ms. Dixon, to approve the funding level of \$830,000.

Mr. Pearce inquired where the \$830,000 in funding was coming from.

Mr. McDonald stated there are two (2) sources: ½ mill and the Multi-County Industrial Park.

The vote in favor was unanimous.

# **GENERAL FUND**

Item #75: Detention Center/Magistrate (Restore the \$218,000 transferred from the Alvin S. Glenn Detention Center budget in FY16 to fund the 24-hour Bond Court since the basis for this action has not resulted in the cost savings anticipated. It is clear from reviewing Council's action on the FY16 budget that funding of the 24-hour Bond Court was contingent upon the savings being realized) – Mr. McDonald stated the intent of the motion is to return the \$218,000 in funding to the Detention Center that was redirected last fiscal year to fund the trial 24-hour Bond Court.

Mr. Jackson inquired if returning the \$218,000 in funding back to the Detention Center will affect the 24-hour Bond Court.

Mr. McDonald stated if there is no alternate funding source or the magistrate cannot absorb the program into the overall magisterial budget, the program would go away.

Mr. McDonald further stated although there have not been any substantial savings realized, there is a benefit to having the program since there are individuals moving through the court system quicker.

Mr. Jackson made a substitute motion to fund 24-hour Bond Court and not restore the funding to the Detention Center. The motion died for lack of a second.

Mr. Malinowski inquired if the savings realized by the different agencies could be quantified.

Mr. Driggers stated it could be quantified if Judge Simons could provide the Finance Department with additional information. He cautioned Council about moving funding among different departments.

Mr. Rush inquired if the program was able to pay for itself.

Mr. McDonald stated the estimated savings was approximately \$5,000-\$10,000.

Mr. Malinowski inquired if the increase in jail fees was included in the current budget.

Mr. McDonald stated it is included. The cost per day, per inmate increased to \$35.00 with a daily population of approximately 800-900 inmates.

Budget – 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Seven

Mr. Pearce stated the Detention Center is one of the departments that presently running a deficit. There were two (2) reasons for the shortfall: (1) costs incurred due to the flood and (2) the \$218,000 in funding taken from their budget to fund a bond court pilot program. The motion before Council is to confirm the \$218,000 is included in the Detention Center's upcoming budget.

Mr. Pearce called for the question. The motion died for lack of a second.

The vote was in favor.

**Item #75(a): Magistrate (Fund Bond Court cost of \$218,000 using look-back millage)** – Mr. Pearce moved, seconded by Mr. Jackson, to add a motion to the agenda to provide \$218,00 for the continuation of the 24-hour bond court with look-back millage. The vote in favor was unanimous.

Ms. Dickerson moved, seconded by Mr. Jackson, to approve \$218,000 using look-back millage to fund 24-hour bond court. The vote in favor was unanimous.

**Item #89: Total Budget (Approve funding level of \$163.116.123)** – Mr. Rose moved, seconded by Ms. Dickerson, to approve the funding level as amended. The vote was in favor.

# **COUNTYWIDE**

**Item #90: Budget Ordinance (Approve Budget Ordinance)** – Mr. Rose moved, seconded by Ms. Dickerson, to approve the budget ordinance. The vote was in favor.

**Item #91: Millage Ordinance (Approve Millage Ordinance)** – Mr. Rose moved, seconded by Ms. Dickerson, to approve the millage ordinance. The vote was in favor.

#### DEBT

Item #92: Bond Ordinance (Approve the issuance of \$9.2 m debt to fund the recurring long-rang plan. [Sheriff Vehicle/equipment - \$3.2 m; Public Safety facility - \$1.6 m; EMS vehicles - \$1.9 m; Coroner vehicles - \$.1 m, CIP program - \$2.4 m]) Mr. Jackson moved, seconded by Mr. Pearce, to approve the issuance of \$9.2 million debt to fund the recurring long-range plan. The vote in favor was unanimous.

**Item #92(a): Bond Ordinance (Approve up to \$1,000,000 for facility to accommodate staffing from Judicial Center to reduce crowding)** – Mr. Pearce moved, seconded by Mr. Jackson, to add a motion to the agenda to bond up to \$1,000,000 to provide additional space for the staff in the Judicial Center to resolve the issues of overcrowding. The vote in favor was unanimous.

Mr. Rose stated the County needs to explore the option of a new Judicial Center in the future.

Mr. Pearce stated the local Bar Association commissioned a study for the replacement of the Judicial Center. The estimated cost is \$90 million. The existing Judicial cannot be expanded laterally due to a 50-gallon water tank in the ground and the building's foundation would not support upward expansion.

Mr. Pearce moved, seconded by Mr. Jackson, to approve this item. The vote in favor was unanimous.

Budget – 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Eight

Item #93: Bond Ordinance (Approve issuance of additional items below recommended by County Administrator) – Mr. Pearce moved, seconded by Mr. Jackson, to approve this item. The vote in favor was unanimous.

**Item #93a: Bond Ordinance (Administration & Health – Chiller \$2,550,000)** – Mr. Pearce moved, seconded by Mr. Jackson, to approve \$2,550,000 to replace the chiller. The vote in favor was unanimous.

**Item #93b: Bond Ordinance (Administration & Health – Energy Recovery Ventilation \$400,000)** – Mr. Pearce moved, seconded by Mr. Jackson, to approve \$400,000 to replace the energy recovery ventilation. The vote in favor was unanimous.

**Item #93c: Bond Ordinance (Judicial Center Elevator upgrade \$960,000)** – Mr. Pearce moved, seconded by Mr. Jackson, to approve \$960,000 to upgrade the Judicial Center elevator. The vote in favor was unanimous.

**Item #93d: Bond Ordinance (Security Camera at Judicial Center \$355,000)** – Mr. Pearce moved, seconded by Mr. Jackson, to approve \$355,000 for security cameras at the Judicial Center. The vote in favor was unanimous.

**Item #93e: Bond Ordinance (Eastover Magistrate Roof \$175,000)** – Mr. Jackson moved, seconded by Mr. Rose, to approve \$175,000 to replace the Eastover Magistrate roof.

Mr. Pearce inquired what the life of a flat roof is and if \$175,000 is a fair price for the roof.

Ms. Ancheta stated the new roof is guaranteed to last 30 years.

The vote in favor was unanimous.

Item #93f: Bond Ordinance (Historic Columbia – Phase I \$405.685) – Mr. Pearce moved, seconded by Mr. Rose, to approve \$405,685 for this item.

Ms. Dickerson inquired as to what Phase I would entail.

Mr. McDonald stated Phase I are life and safety improvements to the Hampton-Preston Mansion. Phase II is for restoration of the historical needs of the building.

The vote was in favor.

**Item #93g: Bond Ordinance (Historic Columbia – Phase II \$575.069)** – Mr. Rose moved, seconded by Mr. Pearce, to approve \$575,069 for this item. The vote was in favor.

Item #93h: Bond Ordinance (NorthEast Satellite Office \$800,000) – Mr. Jackson moved, seconded by Mr. Manning, to approve \$800,000 for this item.

Budget – 2<sup>nd</sup> Reading Thursday, June 2, 2016 Page Ten

> FOR AGAINST Iackson Rose Pearce Manning Rush

Malinowski Dickerson

The motion failed.

Item #93i: Bond Ordinance (DSS Facility Renovation \$3,000,000) – Mr. Rose moved, seconded by Mr. Pearce, to approve \$3,000,000 for DSS Facility renovations.

Mr. Jackson inquired if the County is receiving any assistance from the Local Government Fund.

The response was in the negative.

The vote was in favor.

Item #93j: Bond Ordinance (Township property purchase \$1,500.000) - Mr. Pearce moved, seconded by Mr. Jackson, to approve \$1,500,000 to purchase property for the Township. The vote in favor was unanimous.

Item #93k: Bond Ordinance (Non-public safety vehicles \$455,418) – Mr. Pearce moved, seconded by Mr. Jackson, to approve \$455,418 to purchase non-public safety vehicles. The vote in favor was unanimous.

# **COUNTYWIDE**

Item #94: Bond Ordinance (Approve Bond Ordinance) – Mr. Pearce moved, seconded by Mr. Jackson, to approve this item. The vote in favor was unanimous.

# **ADJOURNMENT**

The meeting adjourned at approximately 7:39 PM

The Minutes were transcribed by Michelle M. Onley, Deputy Clerk of Council