



# **RICHLAND COUNTY COUNCIL**

## **DEVELOPMENT AND SERVICES COMMITTEE**

Gwendolyn Kennedy	Damon Jeter	Norman Jackson, Chair	Jim Manning	Bill Malinowski
District 7	District 3	District 11	District 8	District 1

**DECEMBER 21, 2010  
5:00 PM**

**2020 Hampton Street, Columbia, South Carolina**

### **CALL TO ORDER**

### **APPROVAL OF MINUTES**

1. Regular Session: November 23, 2010 [pages 5-7]

### **ADOPTION OF AGENDA**

### **ITEMS FOR ACTION**

2. Establish a formal review of financial data [Malinowski] [page 9]
3. Proposed Ordinance for Emergency Planning [Malinowski] [pages 11-14]

## ITEMS FOR DISCUSSION / INFORMATION

4. Richland County Explore the Benefits of accepting SCDOT roads into the County System [Jackson]  
[pages 16-17]

## ITEMS PENDING ANALYSIS

5. a. Based on the new sewer planned for the Lower Richland County area and the possibility of assistance being provided to Low/Middle Income Households (LMIH) I move that staff create an ordinance that sets forth criteria for qualifications to receive assistance and that it will apply equally to all LMIH throughout Richland County [Malinowski] **Note: During the November 9th regular Council Meeting Council forwarded this item to the December A&F Committee meeting. However; in November, the D&S Committee added this item to its agenda. Per Council's direction, this item should be on the A&F agenda.**
- b. Broad River Rowing Center
- c. Curfew for Community Safety [Manning]
- d. Direct Staff to coordinate with DHEC and SCDOT a review of Traffic signal timing improvements and synchronization in unincorporated Richland County and request a system of red/yellow flashing traffic signals be initiated to help reduce emissions. Unincorporated Richland County will also mandate ingress and egress turn lanes for all business and residential construction that would cause a slowdown of traffic on the road servicing that facility. [Malinowski]
- e. Farmer's Market Update
- f. Kershaw County IGA Screaming Eagle Road
- g. No Through Truck Signs [Smith]
- h. Number of Animals Breeding and/or Stray Facilities [Malinowski]
- i. Review all Engineering and Architectural Drawing requirements to make sure there is no unnecessary charge or expense to citizens [Jackson]
- j. Review Homeowner Association covenants by developers and the time frame for transfer and the strength of the contracts [Jackson]
- k. That Richland County enact a Tree Canopy Ordinance and inventory to preserve and enhance the number of trees in Richland County [Malinowski]
- l. That Richland County shall have in place a Grease Trap Ordinance that all commercial food preparation customers using Richland County Sewer Systems shall have traps inspected and pumped out every two months or sooner [Malinowski]
- m. To direct Public Works to review county ordinances and propose amendments that would allow the recovery of cost to repair damage done to county public roads. The intent of this motion is to hold those responsible who damage the roadways due to use of heavy vehicles, improperly prepared property entrances or other uses for which the types of roadway was not intended. [Malinowski]

**ADJOURNMENT**



# Richland County Council Request of Action

## **Subject**

Regular Session: November 23, 2010 [pages 5-7]

## **Reviews**

**Richland County Council  
Development and Services Committee  
November 23, 2010  
5:00 PM**



*In accordance with the Freedom of Information Act, a copy of the agenda was sent to radio and TV stations, newspapers, persons requesting notification, and was posted on the bulletin board located in the lobby of the County Administration Building.*

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**Members Present:**

Chair: Norman Jackson  
Member: Damon Jeter  
Member: Bill Malinowski  
Member: Jim Manning

Absent: Gwendolyn Davis Kennedy

**Others Present:** Joyce Dickerson, L. Gregory, Pearce, Jr., Valerie Hutchinson, Kelvin Washington, Michielle Cannon-Finch, Milton Pope, Tony McDonald, Sparty Hammett, Randy Cherry, Brad Farrar, Amelia Linder, Stephany Snowden, Tamara King, Sara Salley, Jim Wilson, Andy Metts, Geo Price, Donald Chamblee, Monique Walters, Michelle Onley

**CALL TO ORDER**

The meeting was called to order at approximately 5:03 p.m.

**APPROVAL OF MINUTES**

**October 26, 2010 (Regular Session)** – Mr. Manning moved, seconded by Mr. Malinowski, to approve the minutes as distributed. The vote in favor was unanimous.

**ADOPTION OF AGENDA**

Mr. Jackson moved, seconded by Mr. Malinowski, to add the following item to the agenda under Items for Action: “ A motion to amend the ordinance on church signs in rural communities to prevent rezoning” and to add the following items to the agenda under Items for Discussion/Information: “Based on the new sewer planned for the Lower Richland County Area and the possibility of assistance being provided to Low/Middle Income Households (LMIH) staff create an ordinance that sets forth criteria for qualifications to receive assistance and that it will apply equally to all LMIH throughout Richland County; A motion that the Richland County Utilities Department be required to provide a spending and income general ledger monthly to

D&S Committee members for review and that they provide quarterly reports in person to the D&S Committee to show where they stand fiscally for the year; Staff will create an ordinance stating: Any entity having a location in Richland County that will employ or house more than 100 persons in a facility on a regular basis and lies within the nuclear evacuation zone is required to submit an evacuation plan that must be approved prior to issuance of any building permit". The vote in favor was unanimous.

Mr. Jackson moved, seconded by Mr. Malinowski, to adopt the agenda as amended. The vote was in favor.

### ITEMS FOR ACTION

**Amend Ordinance which authorized a Quit Claim Deed to A. Mitchell and M. Snipe** – Mr. Jeter moved, seconded by Mr. Jackson, to forward this item to Council with a recommendation for approval. A discussion took place.

The vote in favor was unanimous.

**Broad River Capital Project Close Out** – Mr. Jeter moved, seconded Mr. Jackson, to forward this item to Council with a recommendation for approval. A discussion took place.

The vote was in favor.

**Motion re: Number of Animals Breeding and/or Stray facilities** – Mr. Malinowski moved, seconded by Mr. Jackson, to retain this item in committee. The vote in favor was unanimous.

**Broad River Additional Access Timber Knoll Drive** – Mr. Jeter moved, seconded by Mr. Jackson, to forward this item to Council with a recommendation for approval. The vote was in favor.

**Regulations for Boarded up Structures** – Mr. Malinowski moved, seconded by Mr. Jeter, to forward this item to Council with a recommendation for approval. The vote in favor was unanimous.

**A motion to amend the ordinance on church signs in rural communities to prevent rezoning** – Mr. Jackson moved, seconded by Mr. Jeter, to forward this item to Council with a recommendation for approval. The vote in favor was unanimous.

### ITEMS FOR DISCUSSION/INFORMATION

**Richland County explore the benefits of accepting SCDOT roads into the County system (Maintenance, resurfacing, etc.)** – This item was held in committee.

**Based on the new sewer planned for the Lower Richland County Area and the possibility of assistance being provided to Low/Middle Income Households (LMIH) staff create an**

**ordinance that sets forth criteria for qualifications to receive assistance and that it will apply equally to all LMIH throughout Richland County** – This item was held in committee.

**A motion that the Richland County Utilities Department be required to provide a spending and income general ledger monthly to D&S Committee members for review and that they provide quarterly reports in person to the D&S Committee to show where they stand fiscally for the year** – This item was held in committee.

**Staff will create an ordinance stating: Any entity having a location in Richland County that will employ or house more than 100 persons in a facility on a regular basis and lies within the nuclear evacuation zone is required to submit an evacuation plan that must be approved prior to issuance of any building permit** – This item was held in committee.

Richland County Council  
Development and Services Committee  
November 23, 2010  
Page Three

### ADJOURNMENT

The meeting adjourned at approximately 6:00 p.m.

Submitted by,

Norman Jackson, Chair

The minutes were transcribed by Michelle M. Onley

# Richland County Council Request of Action

## **Subject**

Establish a formal review of financial data [Malinowski] [page 9]

## **Reviews**

Establish a formal review of financial data [Malinowski]

During the November 9<sup>th</sup> regular council meeting Council forwarded this item to the December A&F Committee meeting. However; in November, the D&S committee added this item to its agenda. Per Council's direction, this item should be on the A&F agenda.

# Richland County Council Request of Action

## **Subject**

Proposed Ordinance for Emergency Planning [Malinowski] [pages 11-14]

## **Reviews**

## Richland County Council Request of Action

**Subject:** Proposed Ordinance for Emergency Planning (ESD 012010)

### **A. Purpose**

At the November 9, 2010, County Council meeting, Councilman Malinowski made a motion referencing emergency planning requirements. The motion is: “Any entity having a location in Richland County that will employ or house more than 100 persons in a facility on a regular basis and lies within the nuclear evacuation zone is required to submit an evacuation plan that must be approved prior to issuance of any building permit.” County Council’s approval is required to begin the process of enacting a new ordinance. The motion was sent to the Emergency Services Department to prepare the council report.

### **B. Background / Discussion**

The V.C. Summer Nuclear Plant located in Fairfield County, creates an Emergency Planning Zone (EPZ) requirement in Richland County. In conjunction with SCE&G, Richland County is required to maintain emergency planning programs in the area of the EPZ. The EPZ is primarily located in the northwest portion of Richland County and includes farms, residential and business properties. As more structures are built in this area, additional emergency planning is needed and the ability to fulfill emergency planning requirements becomes more challenging. Richland County is required by federal energy and nuclear regulatory agencies, FEMA and the South Carolina Emergency Management Division to successfully demonstrate the ability to alert, evacuate and care for people within the EPZ should an emergency occur at the plant. Richland County is tested on this requirement every two years. In addition, SCE&G has applied for permits to build two additional reactors on the current site which will increase planning and exercise requirements. Having large entities plan for emergencies in the initial stages of site planning and construction will assist Richland County in meeting emergency planning requirements and help in the orderly and rapid evacuation of the EPZ. Failure to adequately plan for, and demonstrate the ability to respond to all plant emergencies could result in the suspension of the operating license of the plant.

### **C. Financial Impact**

The Richland County Emergency Services Department is tasked with the requirement to oversee emergency planning and exercises for the V.C. Summer Nuclear Plant. As more construction takes place in this mostly rural area of the county, a larger requirement will be placed on Richland County. While there is not a direct financial impact, more staff time will be required for reviewing plans and additional resources will be needed to exercise the emergency plans every two years. Emergency Services will review plans submitted under the new ordinance at the same time the Building Department reviews site and construction plans to reduce the possibility of a delay in the issuance of a building permit.



STATE OF SOUTH CAROLINA  
COUNTY COUNCIL FOR RICHLAND COUNTY  
ORDINANCE NO. \_\_\_\_-11HR

AN ORDINANCE AMENDING THE RICHLAND COUNTY CODE OF ORDINANCES, CHAPTER 6, BUILDINGS AND BUILDING REGULATIONS; ARTICLE II, ADMINISTRATION; DIVISION 3, PERMITS, INSPECTION AND CERTIFICATE OF APPROVAL; SECTION 6-43, PERMITS REQUIRED/EXCEPTION; SO AS TO ADD A NEW PARAGRAPH TO REQUIRE AN EVACUATION PLAN FOR CERTAIN ENTITIES WITHIN THE “EMERGENCY PLANNING ZONE (EPZ)” OF THE V.C. SUMMER NUCLEAR PLANT, WHICH IS LOCATED IN FAIRFIELD COUNTY.

Pursuant to the authority granted by the Constitution and the General Assembly of the State of South Carolina, BE IT ENACTED BY THE COUNTY COUNCIL FOR RICHLAND COUNTY:

SECTION I. The Richland County Code of Ordinances, Chapter 6, Buildings and Building Regulations; Article II, Administration; Division 3, Permits, Inspection and Certificate of Approval; Section 6-43; is hereby amended by the addition of a new paragraph, to read as follows:

(d) Any entity having a location in Richland County that will employ or house more than one hundred (100) persons in a facility on a regular basis and lies within the “Emergency Planning Zone” (EPZ) of the V.C. Summer Nuclear Plant (which is located in Fairfield County), must submit an evacuation plan with the Richland County Emergency Services Department. Such evacuation plan must be approved prior to the issuance of any building permit.

SECTION II. Severability. If any section, subsection, or clause of this ordinance shall be deemed to be unconstitutional or otherwise invalid, the validity of the remaining sections, subsections, and clauses shall not be affected thereby.

SECTION III. Conflicting Ordinances Repealed. All ordinances or parts of ordinances in conflict with the provisions of this ordinance are hereby repealed.

SECTION IV. Effective Date. This ordinance shall be effective from and after \_\_\_\_\_, 2011.

RICHLAND COUNTY COUNCIL

BY: \_\_\_\_\_  
Paul Livingston, Chair

ATTEST THIS THE \_\_\_\_ DAY

OF \_\_\_\_\_, 2010

\_\_\_\_\_  
Michielle R. Cannon-Finch  
Clerk of Council

RICHLAND COUNTY ATTORNEY'S OFFICE

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Approved As To LEGAL Form Only  
No Opinion Rendered As To Content

First Reading:  
Second Reading:  
Public Hearing:  
Third Reading:

# Richland County Council Request of Action

## **Subject**

Richland County Explore the Benefits of accepting SCDOT roads into the County System [Jackson] [pages 16-17]

## **Reviews**



## **RICHLAND COUNTY**

**Department of Public Works**

**C. Laney Talbert Center**

**400 Powell Road**

**Columbia, South Carolina 29203**

**Voice: (803) 576-2400 Facsimile (803) 576-2499**

<http://www.richlandonline.com/departments/publicworks/index.asp>



### **MEMO**

To: Sparty Hammett, Assistant County Administrator  
Fr: David Hoops, Director  
Re: Richland County Assumption of Maintenance of SCDOT Roads

Date: November 9, 2010

On October 12, 2010 I met with Thad Brunson, Tony Magwood and Walter Reed of the SCDOT. The following topics of this subject were covered:

1. We will review this request based upon the assumption that only the secondary roadway system is being considered. An estimate of the mileage will be developed.
2. The SCDOT maintenance area cost will be determined from their work orders system. These costs are labor, equipment and materials and SCDOT would not realize a cost savings without reduction of their labor force. There was no method to transfer the funding for maintenance to Richland County identified.
3. The SCDOT resurfacing costs for the subject roads vary yearly as funds are available. The ability to transfer these funds would also be questionable.
4. Bridge maintenance is performed and funded on a state wide basis. There is no identified annual funding for the Richland County area. Bridges in the state system will need significant maintenance and improvements in the future.
5. SCDOT will attempt to provide the data discussed within two weeks of this meeting date.

SCDOT has provided maintenance cost data summarized below:

1. Paved secondary roads maintained by SCDOT within Richland County total 1,270 miles. This total includes roads within the various municipalities in the County. DOT does not attempt to keep the mileage by community as it is always changing and not important to their operation.

Item# 4

Attachment number 1  
Page 1 of 2

2. SCDOT records indicate a total maintenance expense to in-house forces (labor, equipment and materials) of \$25,064,307 for the past 5 years. The average annual in-house maintenance cost based upon these figures is \$3,947 per mile.
3. Public Works has estimated the SCDOT secondary road mileage, excluding The City of Columbia to be 985 miles. We did not attempt to delineate the mileages in other communities as we provide maintenance for them through an IGA.
4. If the same level of effort is maintained the increased annual cost to assume maintenance of the SCDOT secondary system by Richland County (excluding City of Columbia) is 985 miles X \$3,947/mile = \$ 3,888,000 per year.

We did briefly discuss in the October 12<sup>th</sup> meeting the possibility of trading maintenance responsibilities of roads of equal length and condition. By this method isolated or partial road maintenance responsibilities could be consolidated, making for improved efficiency for the responsible agency.

# Richland County Council Request of Action

## **Subject**

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## **Reviews**