# RICHLAND COUNTY COUNCIL ZONING PUBLIC HEARING



# **November 21, 2024**

Council Chambers
2020 Hampton Street
Columbia, SC 29204



# RICHLAND COUNTY COUNCIL ZONING PUBLIC HEARING

#### **AGENDA**

#### Thursday, November 21, 2024 2020 Hampton Street, Columbia, SC 29204 7:00 PM

1.	STAFF:	
	Synithia Williams	
	Geonard Price	
	Thomas DeLage	Deputy Zoning Adminstrator
2.	CALL TO ORDER	The Honorable Jesica Mackey Chair of Richland County Council

3. ADDITIONS / DELETIONS TO THE AGENDA

The Honorable Jesica Mackey

4. WITHDRAWALS / DEFERRALS The Honorable Jesica Mackey

5. ADOPTION OF THE AGENDA

The Honorable Jesica Mackey

**6. OPEN PUBLIC HEARING**The Honorable Jesica Mackey

a. MAP AMENDMENTS [ACTION]

**1.** Case # 24-030 MA
Lindsay S. Van Slambrook, Esq.

The Honorable Yvonne McBride

GC to MU3 (2.09 acres) 7128 Parklane Road TMS: R17005-02-04

Planning Commission: Approval (7-0) Staff Recommendation: Approval

[Pages 1-10]

2. Case # 24-040 MA

Marion Charlie Adams, Jr

The Honorable Cheryl D.English

INS to MU1 (0.47 acres)

4030 Bluff Road TMS: R13509-01-10

Planning Commission: Approval (5-0) Staff Recommendation: Approval

[Pages 11-20]

**3.** Case # 24-043 MA

Krystal Martin

District 2

The Honorable Derrek Pugh

Krystal Martin R4 to LI (2.4 acres) 10539 Farrow Road TMS: R17500-02-18

Planning Commission: Approval (5-0) Staff Recommendation: Approval

[Pages 21-30]

4. Case # 24-045 MA Alecia W. Garrick HM to RT (2.99 acres) 4540 Leesburg Road

TMS: R28100-02-14

Planning Commission: Approval (5-0) Staff Recommendation: Disapproval

[Pages 31-39]

#### 7. ADJOURNMENT

District 11
The Honorable Chakisse Newton



# Richland County Planning & Development Services Department

#### Map Amendment Staff Report

PC MEETING DATE: September 5, 2024

RC PROJECT: 24-030 MA

APPLICANT: Lindsay S. Van Slambrook

LOCATION: 7128 Parklane Road

TAX MAP NUMBER: R17005-02-04 ACREAGE: 2.09 acres

EXISTING ZONING: GC PROPOSED ZONING: MU3

ZPH SIGN POSTING: November 4, 2024

#### **Staff Recommendation**

#### **Approval**

#### Background

#### **Zoning History**

The original zoning as adopted September 7, 1977 was General Commercial District (GC).

#### **Zoning District Summary**

The MU3: Community Mixed-Use District provides lands for walkable mixed-use centers that include a mix of commercial and institutional uses serving residents of the community generally, and neighborhoods surrounding the district, as well as high-intensity residential uses. Development allowed in this district includes a broad range of uses at different scales, such as large and small format retail uses, grocery stores, restaurants and bars, personal service uses, professional offices, stand-alone multi-family residential development, and multi-family residential development in buildings containing nonresidential uses on the ground floor. District standards are intended to ensure uses, development intensities, and development forms that supports development that:

- Is oriented toward the major road corridor or otherwise establishes a traditional main street character;
- Provides enhanced visual character on the major streets within the center;
- Includes public open space accessible to those who live in, work in, and visit the center;
   and
- Is well-integrated in terms of access and circulation, complementary uses, and compatible design.

Direction	Existing Zoning	Use
North:	GC/RM-HD	Commercial Strip Center/ Multi-family
South:	GC	Restaurant
East:	GC	Undeveloped
West:	GC	Commercial

#### **Discussion**

#### Parcel/Area Characteristics

The parcel has frontage along Parklane Road and O'Neal Court. There are sidewalks along this section of Parklane Road and O'Neal Court. The immediate area is primarily characterized by commercial uses to the south and commercial uses to the east and west.

#### **Public Services**

The subject parcel is within the boundaries of Richland School District Two. The Dentsville Middle School is located .55 miles south of the subject parcel on Decker Boulevard. Records indicate that the parcel is in the City of Columbia's water service area and East Richland County Public Service District for sewer. There is a fire hydrant located on Parklane Road. The Dentsville fire station (station number 14) is located on Firelane, approximately .45 miles northeast of the subject parcel.

Being within a service area is not a guarantee that services are available to the parcel.

#### **Plans & Policies**

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as Community Activity Center.

#### Land Use and Design

Community Activity Centers provide the goods, services, and facilities which are possible only with the critical mass of population provided by a larger community-scale marketshed. These centers supply anchor and junior retailers, smaller retail establishments, office space, and high-density residential uses. Mixed-use developments that integrate higher-density residential uses with nonresidential uses, such as developments that place dwellings over shops, are encouraged. The integration of public spaces within these centers is encouraged. A Community Activity Center may also include uses typical of both neighborhood and community centers, since it may also serve these functions for the surrounding neighborhood or community. Centers should be master-planned and designed in a manner that provides a vertical (multi-story) or horizontal (multiple-uses on a site) mix of uses.

#### Traffic Characteristics

The 2023 SCDOT traffic count (Station #313) located north of the subject parcel on Parklane Road identifies 17,800 Average Daily Trips (ADT's). Parklane Road is classified as a five-lane undivided minor arterial road, maintained by SCDOT with a design capacity of 24,800 ADT's. This portion of Parklane Road is currently operating at Level of Service (LOS) "B".

The ADTs are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT data is collected by SCDOT.

There is Rehab & Resurfacing project currently under construction for this section of Parklane Road through SCDOT. The anticipated completion date for this project is currently undetermined. There are no programs or projects for this section of Parklane Road through the County Penny Sales Tax program.

#### Conclusion

The proposed rezoning is consistent with the objectives outlined in the Comprehensive Plan.

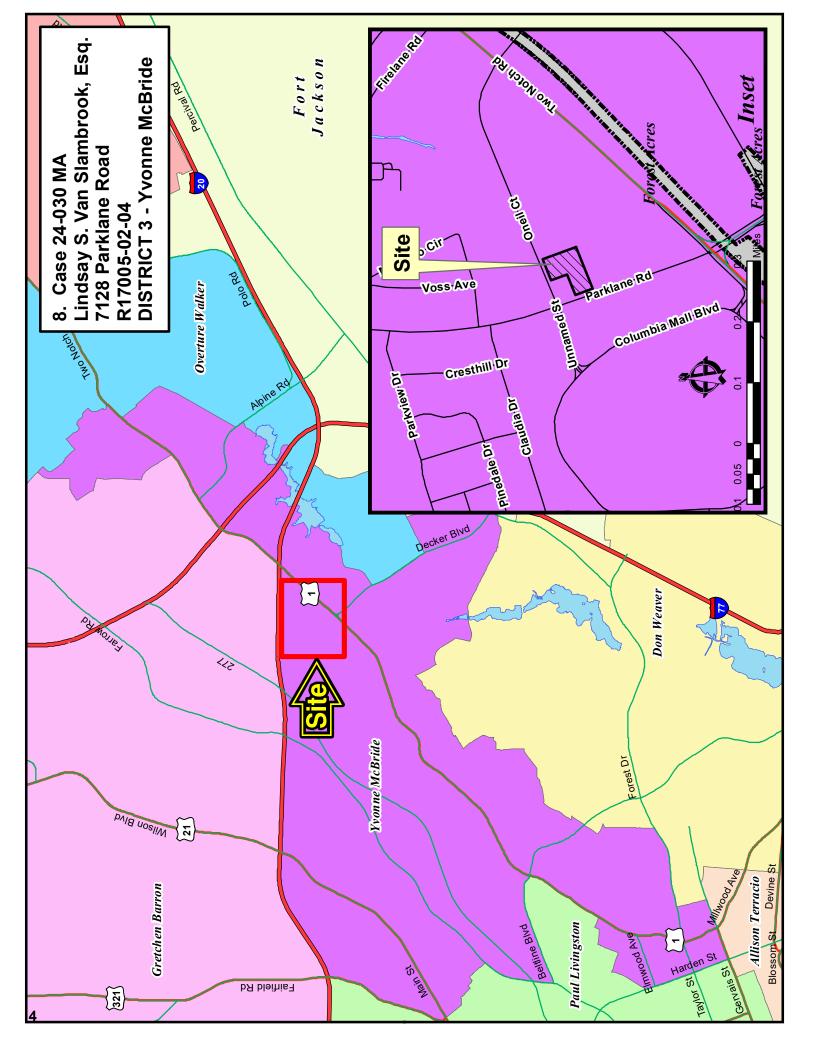
The Plan recommends Mixed residential areas including the full range of uses supportive of neighborhood, community, and regional commercial and employment needs. Residential single-family, multi-family, office and institutional, general and neighborhood commercial, and recreational uses are deemed appropriate for this area.

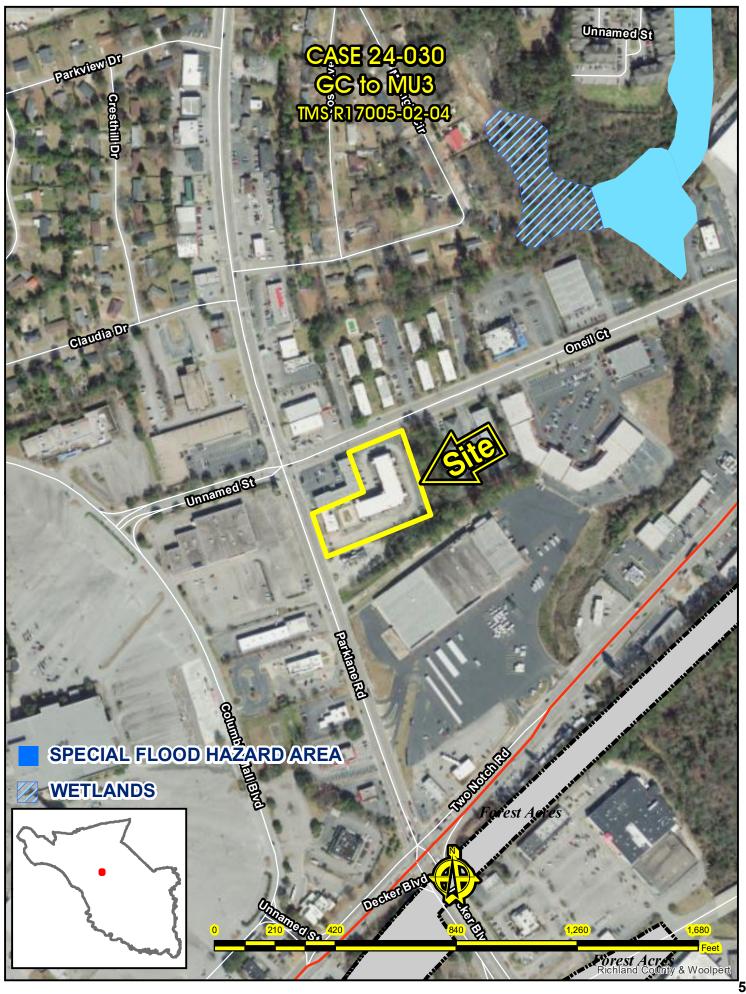
The requested zoning designation promotes uses and developments that are supportive of the recommendations.

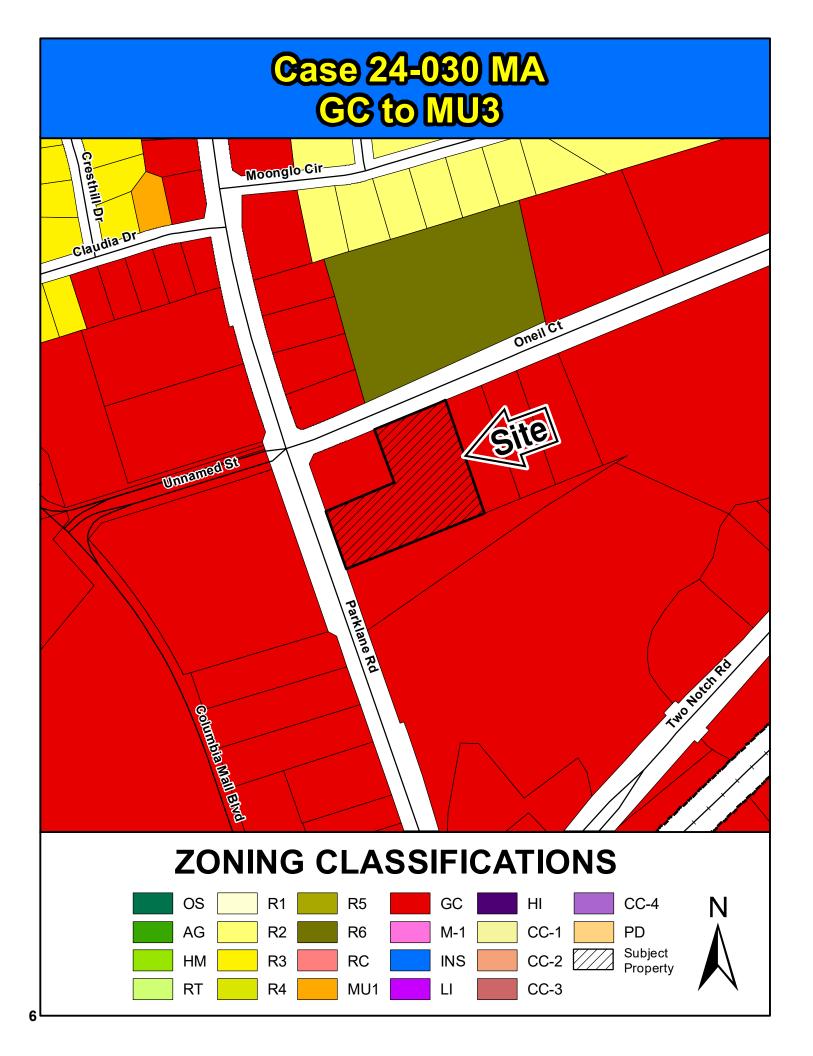
For this reason, staff recommends **Approval** of this map amendment.

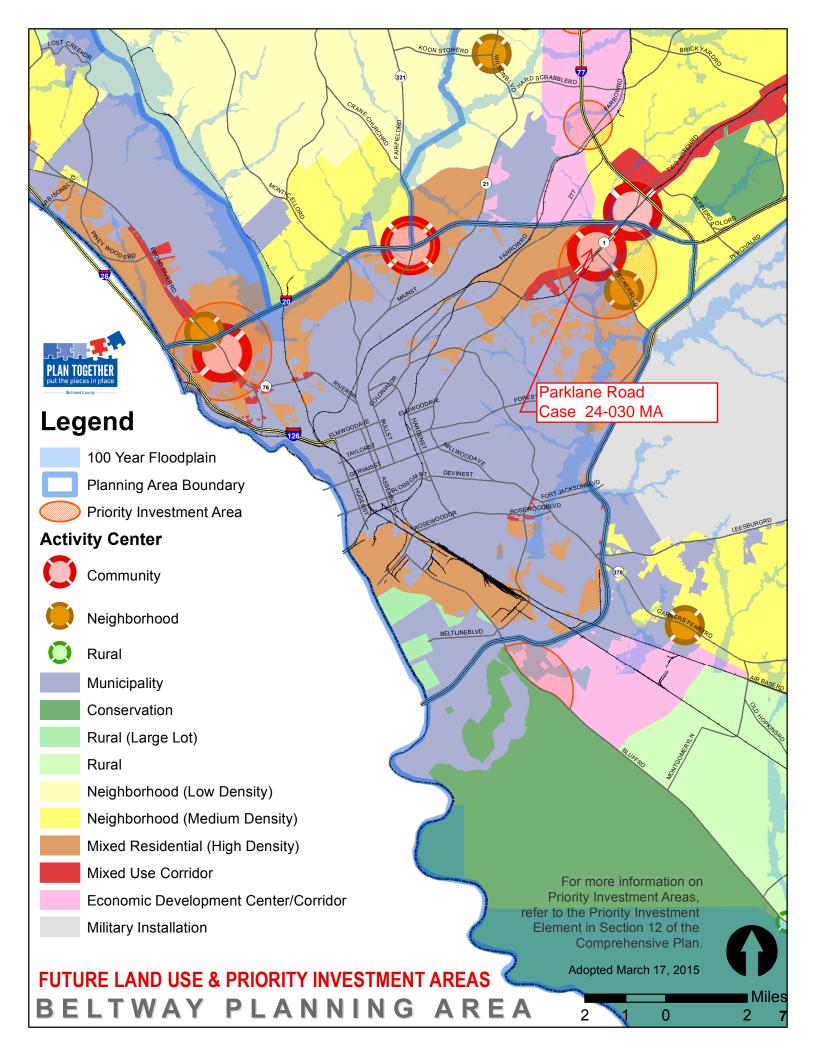
#### **Planning Commission Action**

At their **September 5, 2024** meeting, the Richland County Planning Commission <u>agreed</u> with the PDSD recommendation and recommends the County Council <u>approve</u> the proposed amendment for RC Project # 24-030 MA.









### Case #24-030 MA - Zoning Districts

#### **Current Zoning District**

#### **General Commercial (GC) District**

Use Classification, Category, Type	GC
Agricultural	
Agriculture and Forestry	
Community garden	SE
Agriculture and Forestry Related	
Farm supply and machinery sales and service	Р
Produce stand	Р
Residential	'
Household Living	
<u> </u>	CD
Dwelling, Live-Work	SR
Dwelling, Multi-family	Р
Group home, Family	SR
Group Living	CE
Group home, Large Rooming or boarding house	SE P
	Р
Community Service Animal shelter	SR
Community food services	P
Community recreation center	P
Cultural facility	P
Day care facility	SR
Government office	P
Hospital	P
Library	P
Membership organization facility	P
Nursing care facility	P
Place of worship	P
Public recreation facility	SR
Public safety facility	Р
Short-term or transitional housing	SE
Education	
College or university	Р
Elementary, middle, or high school	P
School, business or trade	Р
Funeral and Mortuary Services	
Cemetery	SR
Funeral home or mortuary	Р
Parks and Open Space	
Arboretum or botanical garden	Р
Park or greenway	SR
Zoo	SR
Transportation	
Transit stop	SR
Fleet terminal	Р
Passenger terminal, surface	Р
transportation	r -
Utilities and Communication	
Antenna	Р
Broadcasting studio	Р
Communication tower	SE
Utility, minor	SR

General Commercial (GC) Di	SUIC
Commercial	
Kennel	SR
Pet grooming	Р
Veterinary hospital or clinic	SR
Commercial Services	
Artist studio	Р
Auction house	Р
Bank, Retail	Р
Catering	Р
Commercial services	Р
Consumer goods repair	SR
Contractor's office	Р
Lawn, tree, or pest control services	Р
Linen or uniform supply	Р
Medical, dental, and health	
practitioner	Р
Non-depository personal credit	
institution	SR
Office	SR
Personal services	Р
Rental center	SR
Self-service storage facility	SR
Sightseeing tour services	P
Tattoo or body piercing facility	SR
Bar or other drinking place	SR
Restaurant	SR
Restaurant, Carry-out	P
Restaurant, Drive-through	P
Recreation/Entertainment	
Arena, stadium, or outdoor	_
theater	SR
Commercial recreation, Indoor	Р
Commercial recreation, Outdoor	SR
Fitness or training center/studio	Р
Golf course	SR
Marina	P
Performing arts center	P
Sexually Oriented Business	SR
Shooting range, Indoor	P
Shooting range, Outdoor	
Smoking place	SR
Retail Sales	311
Bakery	Р
Building supply sales	P
Consumer goods store	SR
Consumer goods store, Large	P
Convenience store	P
Drugstore	P
Farmers' market	P
Flea market	P
Garden center or retail nursery	P
Grocery/Food store	P
Manufactured home sales	SR
Outdoor power equipment store	P
	P
Pawnshop	۲

Traveler Accommodations	Р
Bed and breakfast	Р
Home-based lodging	Р
Hotel or motel	Р
Vehicle Sales and Services	
Car wash	Р
Heavy vehicle wash	Р
Parking, Commercial	Р
Vehicle fueling station	Р
Vehicle parts and accessories store	Р
Vehicle repair, minor	Р
Vehicle sales and rental	Р
Vehicle towing	SR
Industrial	
Freight Movement, Warehousing, and Wholesale Distribution	
Warehouse/Distribution facility	SR
Production of Goods	
Artisan goods production	SR
Manufacturing, assembly, and	Р
fabrication, Light	
Waste and Recycling Facilities	
Recycling collection station	Р

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the usespecific standards.

#### c. Special Exception Uses

# Case #24-030 MA - Zoning Districts

#### **Proposed Zoning District**

#### Neighborhood Mixed-Use (MU3) District

Neignbornoo	u iviix
Use Classification, Category, Type	MU3
Agricultural	
Agriculture and Forestry	
Community garden	SE
Agriculture and Forestry Related	
Farm supply and machinery sales	
and service	Р
Produce stand	Р
Residential	
Household Living	
Dwelling, Live-Work	SR
Dwelling, Multi-family	P
Group home, Family	SR
Group Living	
Continuing care community	SR
Rooming or boarding house	SE
Community Service	
Community food services	P
Community recreation center	P
Cultural facility	P
Day care facility	SR
Government office	P
Hospital	P
Library	P
Membership organization facility	P
Nursing care facility	P
Place of worship	P
Public recreation facility	SR
Public safety facility	P
Short-term or transitional housing	SE
Education	JL
College or university	P
Elementary, middle, or high school	SR
School, business or trade	SR
Funeral and Mortuary Services	3N
	SR
Cemetery  Function of mortuary	D P
Funeral home or mortuary	Р
Parks and Open Space	D
Arboretum or botanical garden	P SR
Park or greenway	3N
Transportation Transit stop	CD
Transit stop	SR
Passenger terminal, surface transportation	Р
Utilities and Communication	
	P
Antenna  Propoleosting studio	P
Broadcasting studio	
Communication tower	SE SR
Utility, minor	ЭK
Commercial	
Kennel	SR
Pet grooming	SR
Veterinary hospital or clinic	SR
Commercial Services	
Artist studio	Р
Bank, Retail	Р
Catering	Р

Commercial services	Р
Consumer goods repair	SR
Contractor's office	Р
Medical, dental, and health	Р
practitioner	Р
Non-depository personal credit	SR
institution	ЭN
Office	SR
Personal services	Р
Rental center	SR
Self-service storage facility	SR
Sightseeing tour services	Р
Tattoo or body piercing facility	SR
Bar or other drinking place	SR
Restaurant	SR
Restaurant, Carry-out	Р
Restaurant, Drive-through	SR
Recreation/Entertainment	
Arena, stadium, or outdoor	CD
theater	SR
Commercial recreation, Indoor	Р
Commercial recreation, Outdoor	SR
Fitness or training center/studio	Р
Performing arts center	Р
Smoking place	SR
Retail Sales	
Bakery	Р
Consumer goods store	SR
Convenience store	Р
Drugstore	SR
Farmers' market	Р
Garden center or retail nursery	Р
Grocery/Food store	Р
Traveler Accommodations	
Bed and breakfast	SR
Home-based lodging	SR
Hotel or motel	Р
Vehicle Sales and Services	
Parking, Commercial	Р
Vehicle fueling station	Р
Industrial	
Freight Movement, Warehousing,	
and Wholesale Distribution Warehouse/Distribution facility	CD
	SR
Production of Goods	CD
Artisan goods production	SR

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the use-specific standards.

#### c. Special Exception Uses



# Richland County Planning & Development Services Department

#### Map Amendment Staff Report

PC MEETING DATE: October 7, 2024

RC PROJECT: 24-040 MA

APPLICANT: Marion Charlie Adams, Jr.

LOCATION: Bluff Road

TAX MAP NUMBER: R13513-01-27 ACREAGE: .47 acres

EXISTING ZONING: HM PROPOSED ZONING: MU1

ZPH SIGN POSTING: November 4, 2024

#### Staff Recommendation

#### **Approval**

#### **Eligibility for Map Amendment Request**

#### **Section 26-2.5 Zoning Map Amendment**

A Zoning Map amendment requested by a property owner or the owner's authorized agent shall not be considered for an area less than two acres unless the requested change involves one of the following conditions:

#### (b) (4) a. 3.

3. An addition of an MU1 district contiguous to an existing R2, R3, R4, R5, R6, or MU3 district.

#### **Background**

#### **Zoning History**

The original zoning as adopted September 7, 1977 was Rural District (RU). With the adoption of the 2021 Land Development Code the Rural District (RU) was designated Homestead District (HM).

#### **Zoning District Summary**

The MU1: Neighborhood Mixed-Use District provides lands for moderate-intensity, neighborhood-scale commercial that supports the common day-to-day demands of the surrounding neighborhood for goods and services. This district allows a mix of commercial uses such as grocery stores, restaurants and bars, personal services, small-scale retail, and offices, as well as moderate-intensity multi-family residential development in close proximity to and with convenient access to shopping and employment within the district. District standards are intended to ensure uses, development intensities, and development forms supports development that:

- Is oriented toward and provides enhanced visual character on the major streets within the district:
- Provides safe and convenient vehicular, bicycle, and pedestrian access from surrounding neighborhoods; and
- Is well-integrated in terms of access and circulation, complementary uses, and compatible design.

New structures in the Neighborhood Mixed-Use District (MU1) shall have a building footprint of not more than 6,000 square feet. The gross floor area of new structures shall not exceed 12,000 square feet. Existing structures shall not be expanded to exceed a footprint or gross floor area of 12,000 square feet.

Direction	Existing Zoning	Use
North:	R4	Undeveloped
South:	M-1	Undeveloped
East:	R4	Undeveloped
West:	GC	Place of Worship

#### Discussion

#### Parcel/Area Characteristics

The parcel has access to Bluff Road. There are sidewalks along this section of Bluff Road. The subject parcel contains a single-family residence. The immediate area is characterized by single-family parcels, commercial uses and undeveloped residential parcels. North and east of the subject parcel is an undeveloped residential property. West of the subject parcel is a place of worship. South of the site is undeveloped.

#### **Public Services**

The subject parcel is within the boundaries of School District One. The Meadowfield Elementary School is located 2.5 miles northeast of the subject parcel on Galway Lane. The industrial park fire station (number 3) is located 1-mile northwest of the subject parcel on The Boulevard. Water and sewer is provided by the City of Columbia.

#### Plans & Policies

#### 2015 Comprehensive Plan

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Economic Development Center/Corridor**.

#### Land Use and Design

Concentrated areas of high quality employment facilities, integrated with or adjacent to complementary retail and commercial uses and/or medium-and high-density residential uses. This category encourages development of manufacturing, industrial, flex space, and office uses in locations that will minimally affect surrounding properties. Commercial and residential uses are secondary to employment uses

#### **Desired Development Pattern**

Master planned industrial and business parks should include a mix of uses within single developments, including employment, convenience commercial and dining, and housing. These mixed use employment "campuses" provide opportunities for employees to conveniently shop and dine during normal business hours. Smaller scale, single-use employment developments located along major roads should be designed to appropriately buffer manufacturing and industrial uses from adjacent properties. Secondary commercial and residential uses should be located along primary road corridors proximate to employment centers.

#### Traffic Characteristics

The 2023 SCDOT traffic count (Station #239) located west of the subject parcel on Bluff Road identifies 10,000 Average Daily Trips (ADT's). Bluff Road is classified as a three-lane undivided minor arterial, maintained by SCDOT with a design capacity of 14,300 ADT's. This portion of Bluff Road is currently operating at Level of Service (LOS) "B".

The ADTs are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT data is collected by SCDOT.

There are no planned or programmed improvements for this section of Bluff Road through the County Penny Sales Tax program.

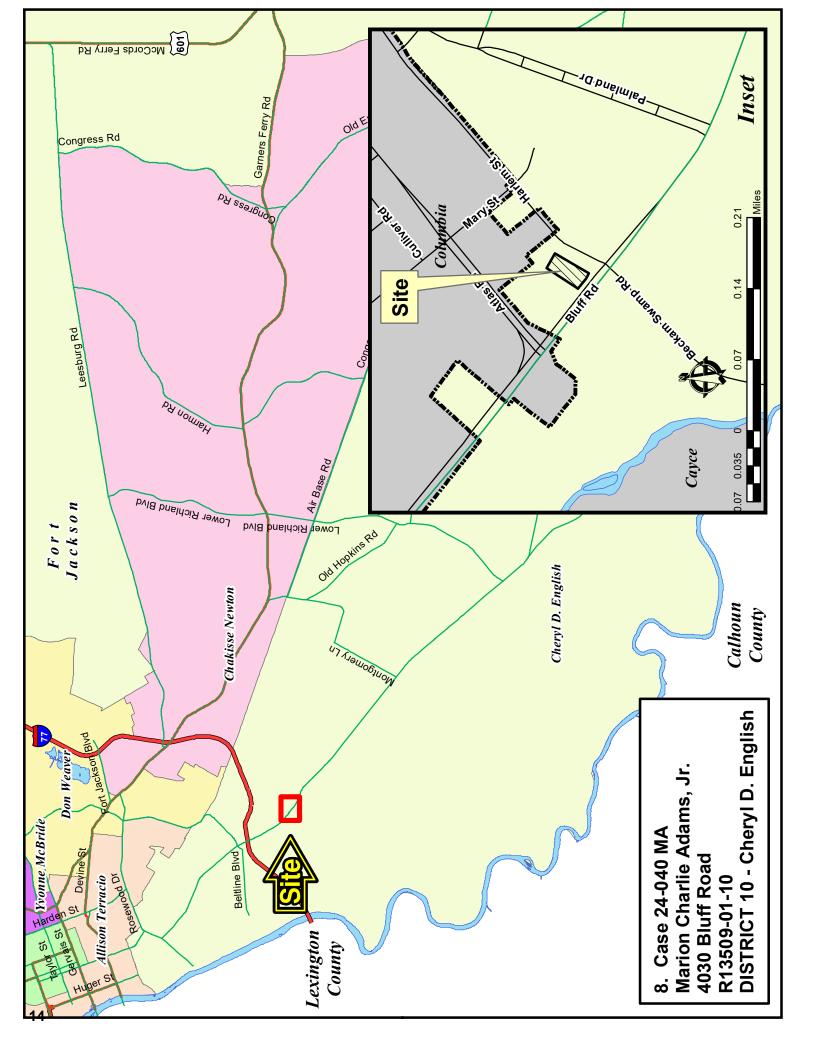
#### Conclusion

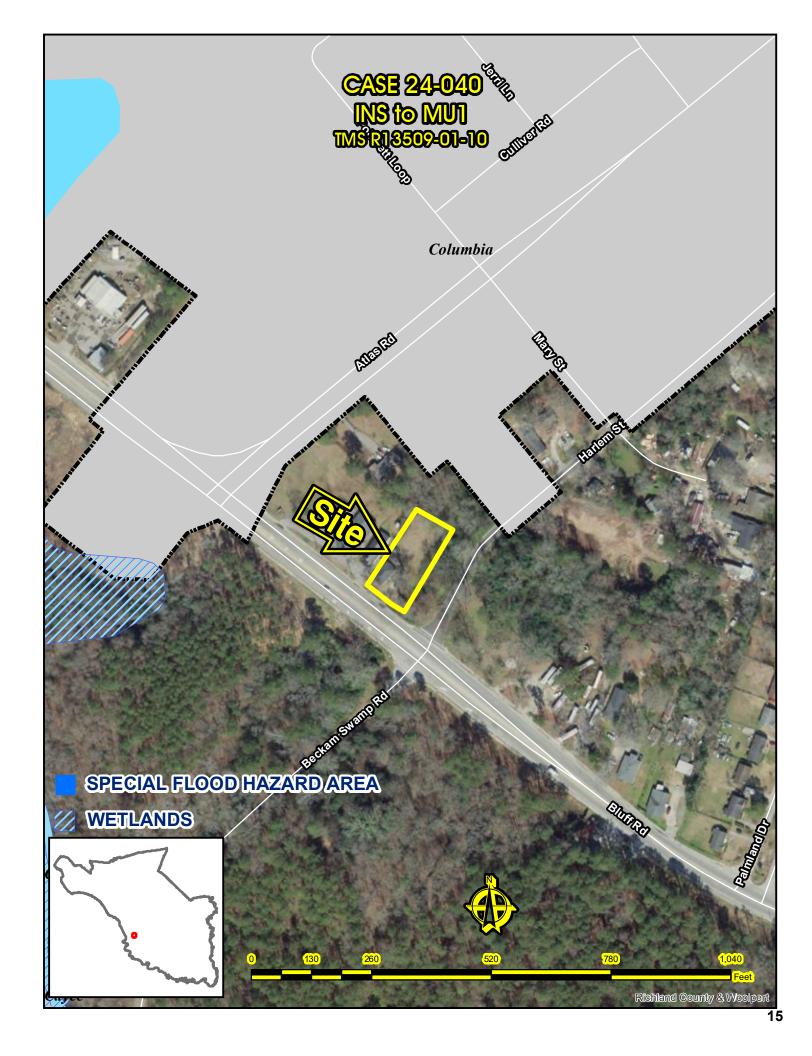
The proposed rezoning is consistent with the objectives for the Economic Development Center/Corridor zoning district land use designation outlined in the 2015 Comprehensive Plan. Secondary commercial and residential uses should be located along primary road corridors. The proposed request meets the location recommendations of the Economic Development Center/Corridor designation.

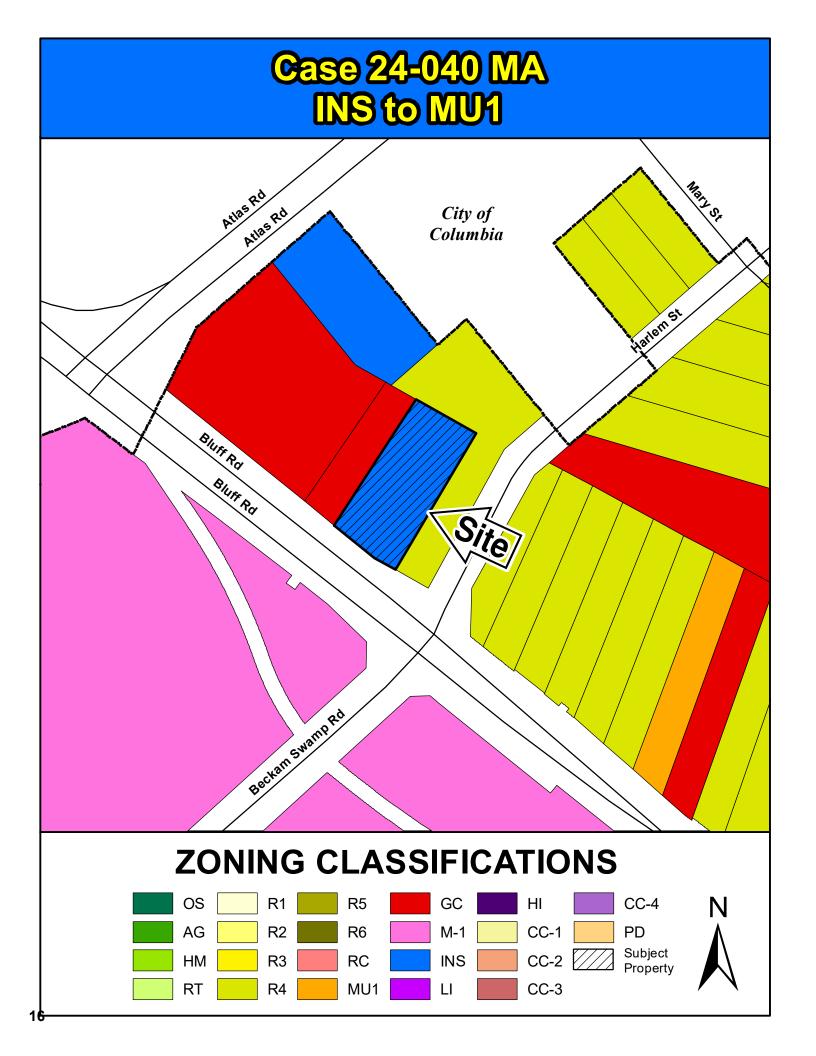
For this reason, staff recommends **Approval** of this map amendment.

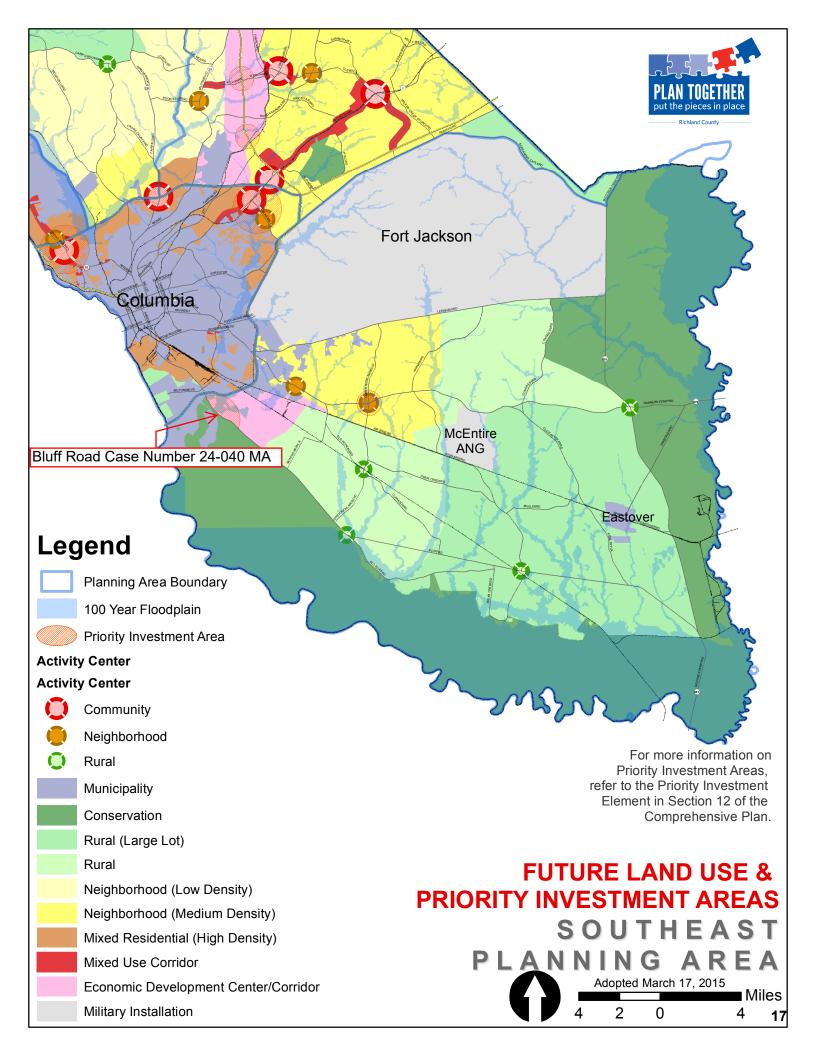
#### **Planning Commission Action**

At their **October 7**, **2024** meeting, the Richland County Planning Commission <u>agreed</u> with the PDSD recommendation and recommends the County Council <u>approve</u> the proposed amendment for RC Project **# 24-040 MA**.









### Case #24-040 MA - Zoning Districts

#### **Current Zoning District**

#### **Institutional (INS) District**

Use Classification, Category, Type	INS
Agricultural	
Agriculture and Forestry	
Community garden	SE
Agriculture and Forestry Related	
Agriculture research facility	Р
Rural retreat	SR
Residential	511
Group Living Children's residential care home	P
	SR
Dormitory Fraternity or sorority house	SE
Rooming or boarding house	SE
Community Service	3E
Animal shelter	P
Community food services	P
Community recreation center	P
Correctional facility	P
Cultural facility	P
Day care facility	SR
Government office	P
Hospital	P
Library	P
,	P
Membership organization facility  Nursing care facility	P
Place of worship	P
Public recreation facility	P
Public safety facility	P
Short-term or transitional housing	SE
Education	JL
College or university	P
Elementary, middle, or high school	P
School, business or trade	P
Funeral and Mortuary Services	
Cemetery	Р
Funeral home or mortuary	P
Parks and Open Space	
Arboretum or botanical garden	Р
Park or greenway	P
Transportation	
Transit stop	SR
Fleet terminal	P
Passenger terminal, surface	
transportation	Р
Utilities and Communication	
Antenna	Р
Broadcasting studio	Р
Communication tower	SR
Power generation facility	Р
Solar energy conversion system,	C.
Large scale	SR
Utility, minor	SR
Non-depository personal credit	SR
institution	ЭK

Use Classification, Category, Type	INS
Office	SR
Personal services	Р
Bar or other drinking place	Р
Restaurant	Р
Restaurant, Carry-out	Р
Restaurant, Drive-through	Р
Recreation/Entertainment	
Arena, stadium, or outdoor theater	Р
Commercial recreation, Indoor	Р
Commercial recreation, Outdoor	SR
Fitness or training center/studio	Р
Golf course	SR
Marina	Р
Performing arts center	Р
Shooting range, Indoor	Р
Smoking place	SR
Retail Sales	
Bakery	Р
Consumer goods store	SR
Convenience store	Р
Drugstore	Р
Farmers' market	Р
Grocery/Food store	Р
Traveler Accommodations	
Hotel or motel	Р
Vehicle Sales and Services	
Parking, Commercial	Р
Industrial	
Waste and Recycling Facilities	
Recycling collection station	Р
Recycling sorting facility	Р

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the usespecific standards.

#### c. Special Exception Uses

## Case #24-040 MA - Zoning Districts

#### **Proposed Zoning District**

#### Neighborhood Mixed-Use (MU1) District

	XIIVI E
Use Classification, Category, Type	MU1
Agricultural	
Agriculture and Forestry	
Community garden	SR
Agriculture and Forestry Related	
Produce stand	P
Residential	-
Household Living	
Dwelling, Live-Work	SR
Dwelling, Multi-family	P
Group home, Family	SR
Group Living	511
Children's residential care home	P
Continuing care community	SR
Group home, Large	SE
Rooming or boarding house	SE
Community Service	J.
Community food services	P
Community recreation center	SR
Cultural facility	P
Day care facility	SR
Government office	P
Library	Р
Membership organization facility	Р
Nursing care facility	Р
Place of worship	Р
Public recreation facility	SR
Public safety facility	Р
Short-term or transitional housing	SE
Education	
College or university	Р
Elementary, middle, or high school	Р
School, business or trade	SR
Funeral and Mortuary Services	
Cemetery	SR
Funeral home or mortuary	Р
Parks and Open Space	
Arboretum or botanical garden	Р
Park or greenway	SR
Transportation	SR
Transportation Transit stop	3N
Transit stop	SE
Transit stop Passenger terminal, surface	
Transit stop Passenger terminal, surface transportation	
Transit stop Passenger terminal, surface transportation Utilities and Communication	SE

-ose (Wor) District	
Commercial	
Kennel	SR
Pet grooming	SR
Veterinary hospital or clinic	SR
Commercial Services	
Artist studio	Р
Auction house	
Bank, Retail	SR
Catering	Р
Commercial services	Р
Consumer goods repair	SR
Medical, dental, and health	Р
practitioner	r
Non-depository personal credit	SR
institution	5
Office	SR
Personal services	Р
Rental center	SR
Self-service storage facility	SR
Tattoo or body piercing facility	SR
Bar or other drinking place	SE
Restaurant	SR
Restaurant, Carry-out	Р
Recreation/Entertainment	
Commercial recreation, Indoor	SR
Fitness or training center/studio	Р
Smoking place	SR
Retail Sales	
Bakery	Р
Consumer goods store	SR
Convenience store	Р
Drugstore	SR
Farmers' market	Р
Garden center or retail nursery	Р
Grocery/Food store	Р
Pawnshop	Р
Traveler Accommodations	
Bed and breakfast	SR
Vehicle Sales and Services	
Parking, Commercial	Р
Vehicle fueling station	Р
Freight Movement, Warehousing,	
and Wholesale Distribution	
Warehouse/Distribution facility	SR
Production of Goods	
Artisan goods production	SR

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the use-specific standards.

#### c. Special Exception Uses



# Richland County Planning & Development Services Department

#### Map Amendment Staff Report

PC MEETING DATE: November 4, 2024

RC PROJECT: 24-043 MA APPLICANT: Krystal Martin

LOCATION: 10539 Farrow Road

TAX MAP NUMBER: R17500-02-18 ACREAGE: 2.4 acres

EXISTING ZONING: R6
PROPOSED ZONING: LI

ZPH SIGN POSTING: November 4, 2024

#### Staff Recommendation

#### **Approval**

#### Background

#### **Zoning History**

The original zoning as adopted September 7, 1977 was Commercial District (C-3). With the adoption of the 2005 Land Development Code the C-3 District was designated General Commercial District (GC).

The subject property was rezoned from General Commercial District (GC) to Light Industrial District (LI) under case number 17-009MA.

The subject property was rezoned from Light Industrial District (LI) to Residential Multi-family High Density District (RM-HD) under case number 19-040 MA

#### Zoning History for the General Area

The Light Industrial District (M-1) properties west of the subject parcel were rezoned under ordinance number 068.9-94HR (case number 94-037MA).

The Light Industrial District (LI) property south of the subject parcel was rezoned under case number 18-004MA.

The Light Industrial District (LI) parcel northwest of the subject parcel was rezoned under case number 14-004MA. The same parcel was part of a request for the Residential Multi-family Medium Density District (RM-MD) under case number 23-007MA. That request was denied.

The Light Industrial District (M-1) parcel northwest of the subject parcel was rezoned under case number 01-036MA.

#### **Zoning District Summary**

The Light Industrial District provides lands for wholesaling, distribution, storage, industrial services, light production and processing, and general commercial uses, which are relatively clean, quiet, and free of objectionable or hazardous elements, such as smoke, noise, odor or dust, and which are conducted within structures.

Direction	Existing Zoning	Use	
North:	GC	Residence	
South:	LI	Undeveloped	
East:	HI	Undeveloped	
West:	M-1	Undeveloped	

- 11	is	$\sim$ 1	10	2	$\sim$	n
$\boldsymbol{-}$	113	υı	ıσ	ы	v	ш

#### Parcel/Area Characteristics

The site has frontage along Farrow Road. There are no sidewalks or streetlights along this section of Farrow Road. The site is undeveloped. The surrounding area is characterized by undeveloped parcels, scattered residential use with the majority of the area zoned industrial or commercial. The parcels south, west and east of the site are undeveloped. North of the site is a single-family residence on a General Commercial zoned parcel.

#### **Public Services**

The Killian fire station (station number 27) is located on Farrow Road, approximately 1.7 miles south of the subject parcel. Sandlapper Elementary School is located 1.47 miles east of the subject parcel on Longtown Road. Longleaf Middle School is located 1.2 miles southeast of the subject parcel on Longreen Parkway. Westwood High School is located 1.1 miles west of the subject parcel on Turkey Farm Road. Records indicate that the parcel is in the City of Columbia's water and sewer service area.

Being within a service area is not a guarantee that services are available to the parcel.

#### **Plans & Policies**

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Economic Development Center/Corridor**.

#### Land Use and Design

Concentrated areas of high-quality employment facilities, integrated with or adjacent to complementary retail and commercial uses and/or medium-and high-density residential uses. This category encourages development of manufacturing, industrial, flex space, and office uses in locations that will minimally affect surrounding properties. Commercial and residential uses are secondary to employment uses.

#### **Desired Development Pattern**

Master planned industrial and business parks should include a mix of uses within single developments, including employment, convenience commercial and dining, and housing. These mixed-use employment "campuses" provide opportunities for employees to conveniently shop and dine during normal business hours. Smaller scale, single-use employment developments located along major roads should be designed to appropriately buffer manufacturing and

industrial uses from adjacent properties. Secondary commercial and residential uses should be located along primary road corridors proximate to employment centers.

#### **Traffic Characteristics**

The 2023 SCDOT traffic count (Station #285) located south of the subject parcel on Farrow Road identifies 13,900 Average Daily Trips (ADT). Farrow Road is classified as a three-lane undivided major collector, maintained by SCDOT with a design capacity of 9,800 ADTs. This portion of Farrow Road is currently operating at Level of Service (LOS) "F".

The ADTs are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT data is collected by SCDOT.

There are no planned or programmed improvements for these road sections through SCDOT or the County Penny Sales Tax program.

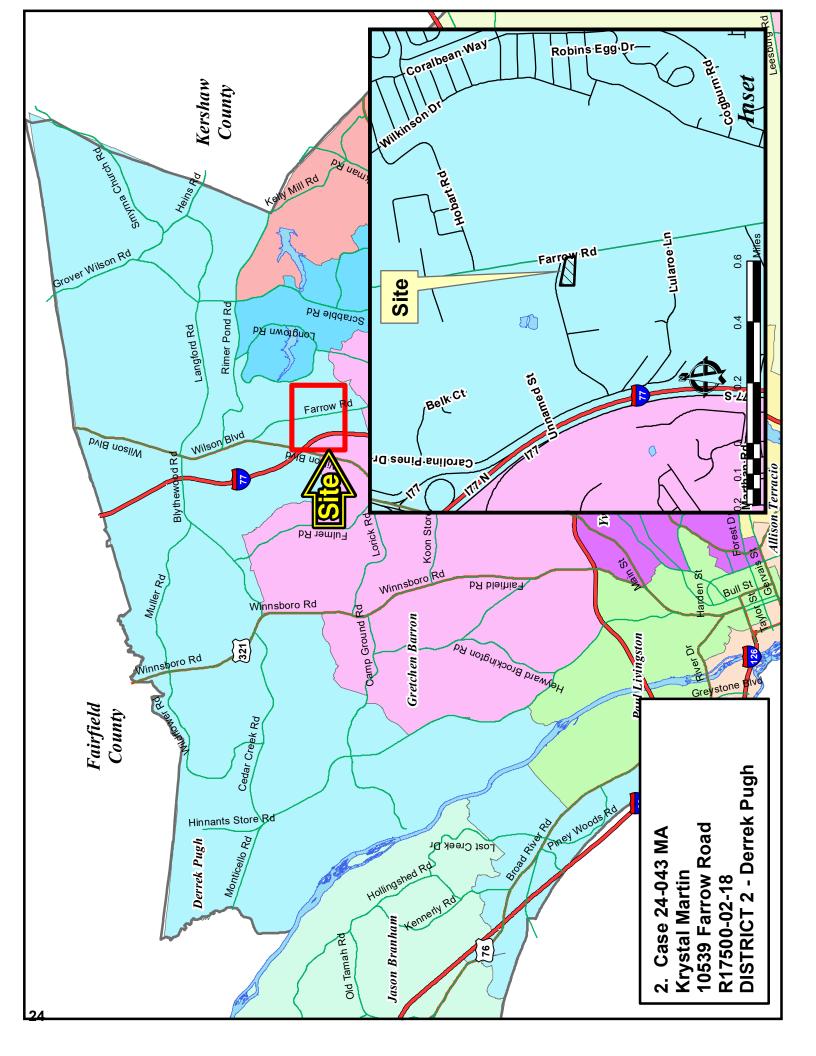
#### Conclusion

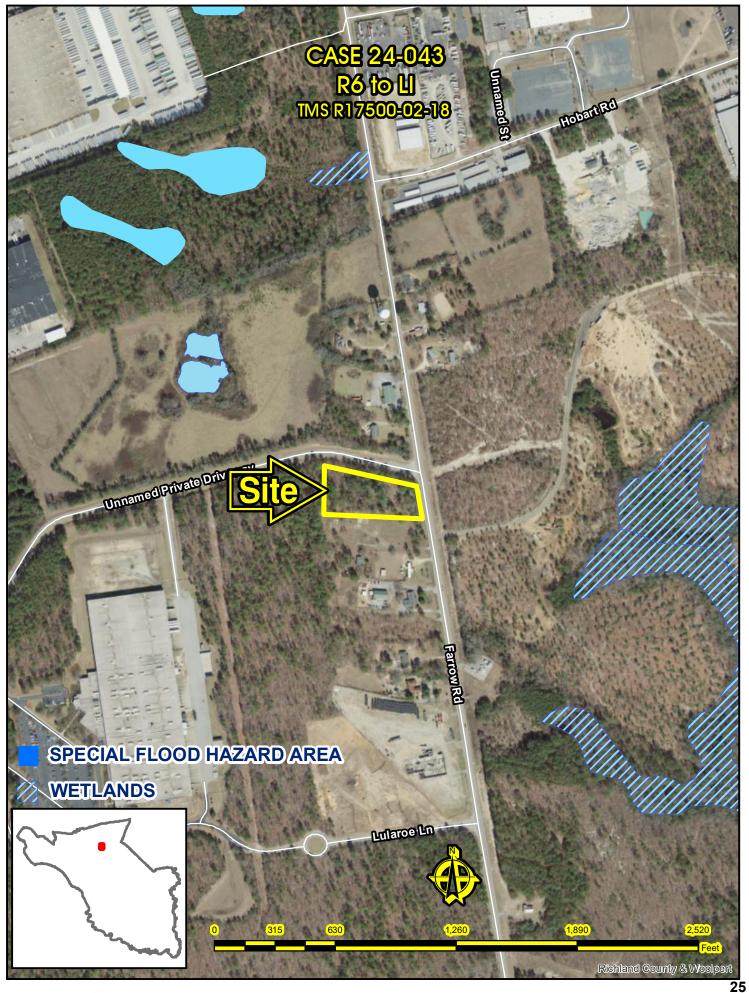
The proposed rezoning would be consistent with the objectives of the 2015 Comprehensive Plan. Per the Plan, development within this future land use designation encourages development of manufacturing, industrial, flex space, and office uses in locations that will minimally affect surrounding properties."

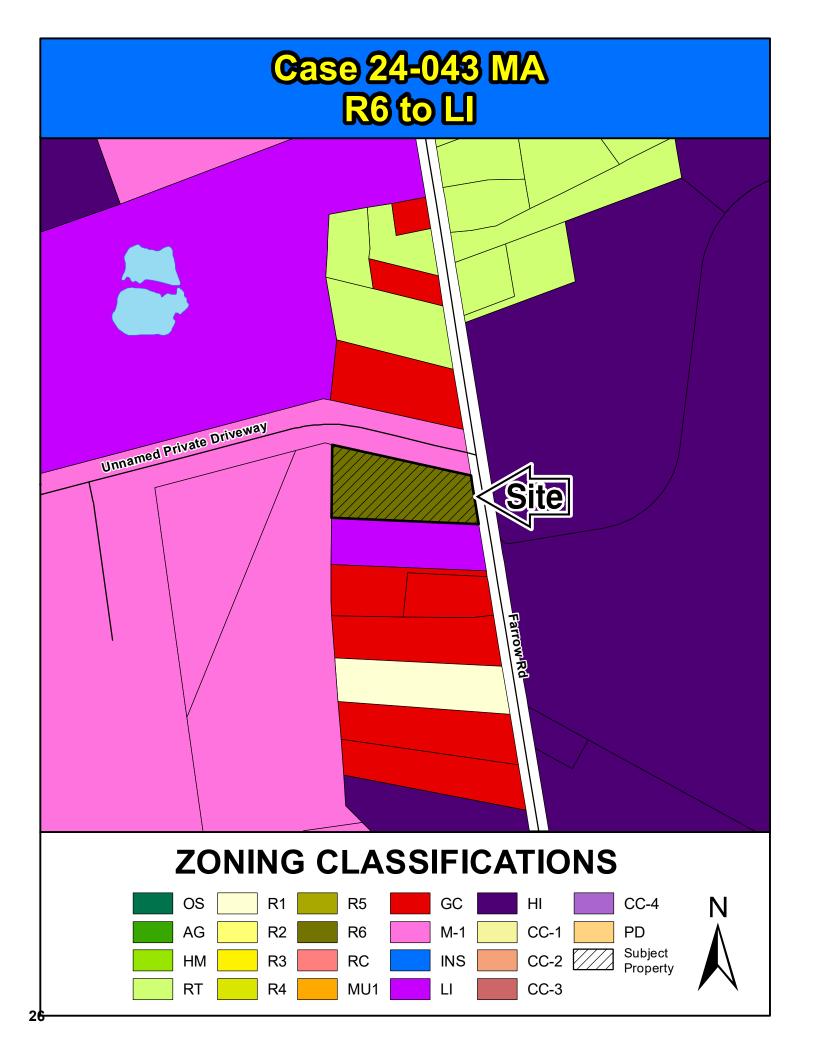
For this reason, **Approval** of this map amendment is recommended.

#### **Planning Commission Action**

At their **November 4, 2024** meeting, the Richland County Planning Commission <u>agreed</u> with the PDSD recommendation and recommends the County Council <u>approve</u> the proposed amendment for RC Project # 24-043 MA.



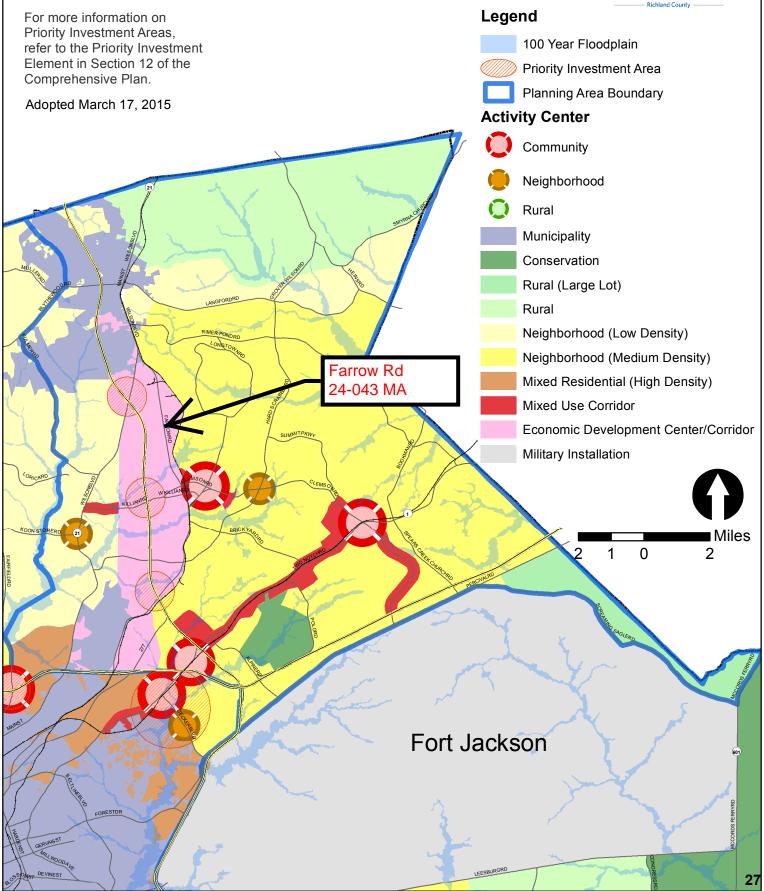




# NORTHEAST PLANNING AREA

### **FUTURE LAND USE & PRIORITY INVESTMENT AREAS**





### Case #24-043 MA - Zoning Districts

#### **Current Zoning District**

#### Residential Six (R6) District

Use Classification, Category, Type	R6
Agricultural	
Agriculture and Forestry	
Community garden	SR
Residential	
Household Living	
Dwelling, Four-family	Р
Dwelling, Multi-family	Р
Dwelling, Three-family	Р
Dwelling, Townhouse	SR
Dwelling, Two-family	SR
Group home, Family	SR
Group Living	
Children's residential care home	SE
Continuing care community	SR
Dormitory	SF
Fraternity or sorority house	Р
Group home, Large	SE
Rooming or boarding house	SE
Public, Civic and Institutional	
Community Service	
Community recreation center	SF
Library	SF
Nursing care facility	P
Place of worship	SF
Public recreation facility	SF
Public safety facility	P
Education	Ė
Elementary, middle, or high school	SF
Parks and Open Space	٥,
Park or greenway	SF
Transportation	31
Transit stop	SF
Utilities and Communication	31
Antenna	Р
Utility, minor	SR
Commercial	
Commercial Services	
Personal services	SR
Recreation/Entertainment	Ť
Golf course	SE
Traveler Accommodations	<u> </u>
Bed and breakfast	SR
· · · · · ·	1 - '

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the use-specific standards.

#### c. Special Exception Uses

### Case #24-043 MA - Zoning Districts

#### **Proposed Zoning District**

Agricultural Agriculture and Forestry Agriculture	
Agriculture and Forestry Agriculture	
Agriculture	
	P
Community garden	SE
Forestry	P
Agriculture and Forestry Related	
Agriculture research facility	P
Agritourism	Р
Farm distribution hub	Р
Farm supply and machinery sales and	_
service	Р
Residential	
Group Living	
Community Service	
Animal shelter	SR
Community food services	Р
Community recreation center	SE
Correctional facility	SE
Government office	Р
Place of worship	Р
Public recreation facility	SR
Public safety facility	Р
Education	
College or university	Р
School, business or trade	Р
Funeral and Mortuary Services	
Cemetery	SR
Funeral home or mortuary	Р
Parks and Open Space	
Park or greenway	SR
Transportation	
Airport	Р
Transit stop	SR
Fleet terminal	Р
Passenger terminal, surface	Р
transportation	_ r
Utilities and Communication	
Antenna	Р
Broadcasting studio	Р
Communication tower	SR
Solar energy conversion system,	Р
Large scale	
	SR
Utility, major	SR
Utility, major Utility, minor	٥٨

Light Industrial (LI) District		
Commercial		
Kennel	SR	
Pet grooming	Р	
Veterinary hospital or clinic	Р	
Commercial Services		
Artist studio	Р	
Auction house	Р	
Bank, Retail	Р	
Catering	Р	
Commercial services	Р	
Consumer goods repair	SR	
Contractor's office	Р	
Lawn, tree, or pest control services	Р	
Linen or uniform supply	Р	
Medical, dental, and health		
practitioner	Р	
Non-depository personal credit	CD	
institution	SR	
Office	Р	
Personal services	Р	
Rental center	Р	
Self-service storage facility	SR	
Sightseeing tour services	Р	
Bar or other drinking place	SR	
Restaurant	SR	
Restaurant, Carry-out	Р	
Restaurant, Drive-through	Р	
Recreation/Entertainment		
Arena, stadium, or outdoor theater	Р	
Commercial recreation, Outdoor	SR	
Fitness or training center/studio	Р	
Golf course	SR	
Shooting range, Indoor	Р	
Smoking place	SR	
Retail Sales		
Bakery	Р	
Building supply sales	Р	
Convenience store	Р	
Drugstore	Р	
Flea market	Р	
Garden center or retail nursery	Р	
Manufactured home sales	SR	
Outdoor power equipment store	Р	
Traveler Accommodations		
Hotel or motel	Р	
Vehicle Sales and Services		
Car wash	Р	
Heavy vehicle wash	Р	
Parking, Commercial	Р	
Vehicle fueling station	Р	

Vehicle parts and accessories store	Р
Vehicle repair, major	Р
Vehicle repair, minor	Р
Vehicle sales and rental	Р
Vehicle towing	Р
Industrial	
Extraction	
Borrow pit	SE
Freight Movement, Warehousing,	
and Wholesale Distribution	
Warehouse/Distribution facility	Р
Motor freight facility	Р
Rail transportation facility	
Timber and timber products	Р
wholesale sales	-
Industrial Service	
Contractor's yard	SR
Large vehicle and commercial and	Р
industrial equipment repair	•
Production of Goods	
Artisan goods production	Р
Manufacturing, assembly, and	Р
fabrication, Light	•
Manufacturing, assembly, and	SR
fabrication, General	511
Manufacturing, assembly, and	SR
fabrication, Intensive	<b>O</b>
Waste and Recycling Facilities	
Recycling collection station	Р
Recycling sorting facility	Р
Scrapyard	SE

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the usespecific standards.

#### c. Special Exception Uses



# Richland County Planning & Development Services Department

#### Map Amendment Staff Report

PC MEETING DATE: November 4, 2024

RC PROJECT: 24-045 MA

APPLICANT: Alecia W. Garrick

LOCATION: 4540 Leesburg Road

TAX MAP NUMBER: R28100-02-14 ACREAGE: 2.99 acres

EXISTING ZONING: HM PROPOSED ZONING: RT

ZPH SIGN POSTING: November 4, 2024

#### Staff Recommendation

#### Disapproval

#### Background

#### **Zoning History**

The original zoning as adopted September 7, 1977 was Rural District (RU). With the adoption of the 2021 Land Development Code the Rural District (RU) was designated Homestead District (HM).

#### **Zoning District Summary**

The Residential Transition District (RT) provides lands for low-intensity residential development outside urban and suburban settings. The district is intended to serve as a transition between very low intensity rural areas and suburban residential areas. Residential development is limited to manufactured homes and detached single-family dwellings, which may be located on large lots or on family subdivisions that respect the natural features of the land and are designed to conform to the suburban/rural fringe character of the district. Development in the district includes natural buffers between adjacent uses and roadway buffers to support road corridors that have a natural appearance and limit visibility into developed areas.

Maximum density standard: no more than one (1) dwelling units per acre.

Based upon a gross density calculation\*, the maximum number of units for this site is approximately: 2 dwelling units.

\*Gross density calculations do not consider site characteristics or land set aside for infrastructure or opens space.

Direction	Existing Zoning	Use
North:	INS-FJ	Fort Jackson
South:	RT	Residential
East:	RT/ RT	Residential / Residential
West:	HM	Residential

#### Discussion

#### Parcel/Area Characteristics

The parcel has access to Leesburg Road. There are no sidewalks or street lamps along this section of Leesburg Road. The subject parcel contains a nonresidential structure. The immediate area is characterized by residential parcels, undeveloped parcels and Fort Jackson north of the site. West, south and east of the site are residences.

#### **Public Services**

The subject parcel is within the boundaries of School District One. The Horrell Hill Elementary School is located 4.9 miles southwest of the subject parcel on Horrell Hill Road. The Congaree fire station (number 29) is located 5.6 miles south of the subject parcel on Old Congaree Run. Water would be provided by well and sewer is provided by septic.

#### **Plans & Policies**

#### 2015 Comprehensive Plan

The 2015 Richland County Comprehensive Plan, "PUTTING THE PIECES IN PLACE", designates this area as **Neighborhood** (**Medium-Density**).

#### Land Use and Design

Areas include medium-density residential neighborhoods and supporting neighborhood commercial scale development designed in a traditional neighborhood format. These neighborhoods provide a transition from Neighborhood (Low-Density) to more intense Mixed Residential (High-Density) urban environments. Multi-family development should occur near activity centers and within Priority Investment Areas with access to roadways with adequate capacity and multimodal transportation options. Nonresidential development may be considered for location along main road corridors and within a contextually-appropriate distance from the intersection of a primary arterial.

#### **Desired Development Pattern**

The primary use within this area is medium density residential neighborhoods designed to provide a mix of residential uses and densities within neighborhoods. Neighborhoods should be connected and be designed using traditional grid or modified grid designs. Non-residential uses should be designed to be easily accessible to surrounding neighborhoods via multiple transportation modes.

#### **Lower Richland Strategic Community Master Plan**

#### Suburban Transition Area

The Lower Richland Strategic Community Master Plan identifies this area as the "Suburban Transition Area" with a recommendation to provide a variety of housing types include townhomes and apartments. The plan states that new housing development should not be

limited to traditional ¾-acre single-family lots. To accommodate shifts in buyer preferences, a range of housing options including single-family, townhomes, and apartments is appropriate.

#### **Traffic Characteristics**

The 2023 SCDOT traffic count (Station #257) located west of the subject parcel on Leesburg Road identifies 6,500 Average Daily Trips (ADT's). Leesburg Road is classified as a two-lane undivided minor collector, maintained by SCDOT with a design capacity of 14,600 ADT's. This portion of Leesburg Road is currently operating at Level of Service (LOS) "B".

The ADTs are the total volume of traffic passing a point on a roadway during a 24-hour period. ADT data is collected by SCDOT.

There is a road widening project currently underway for this section of Leesburg Road through the County Penny Sales Tax program and SCDOT. Anticipated completion date is 10/31/2025.

There is a bikeway project currently in the design phase for this section of Leesburg Road through County Penny Sales Tax program. There is no anticipated completion date for this project.

#### Conclusion

Staff recommends **disapproval** of this map amendment as the proposed rezoning is not aligned with the objectives set forth in the Comprehensive Plan for residential development within the Neighborhood Medium Density future land use designation.

According to the Comprehensive Plan, the Neighborhood Medium Density designation is intended for "medium-density residential neighborhoods and supporting neighborhood-scale commercial development designed in a traditional neighborhood format." These neighborhoods serve as a transition between Neighborhood (Low-Density) and more intense Mixed Residential (High-Density) urban environments. The plan also emphasizes the creation of "medium-density residential neighborhoods designed to provide a mix of residential uses and densities within neighborhoods."

The RT district does not accommodate the uses and development standards consistent with the Neighborhood Medium Density designation, which prioritizes higher densities and smaller lot sizes.

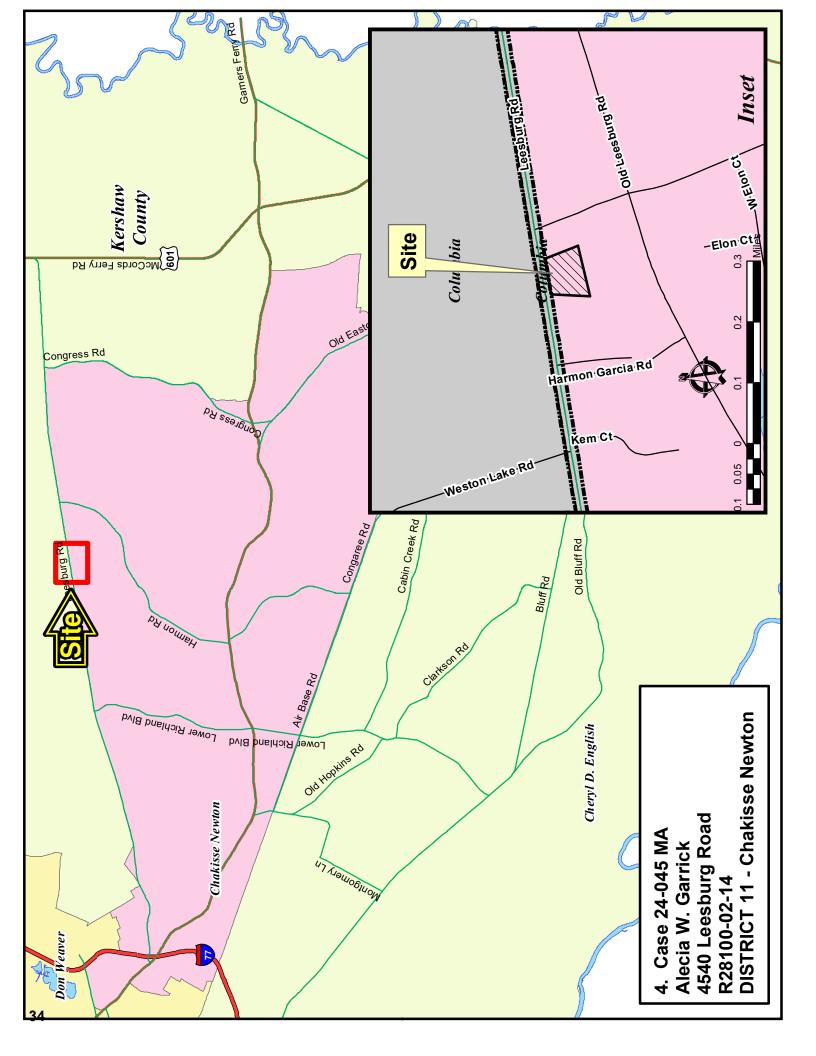
Furthermore, the proposed rezoning would conflict with the recommendations of the Lower Richland Strategic Community Master Plan for this area.

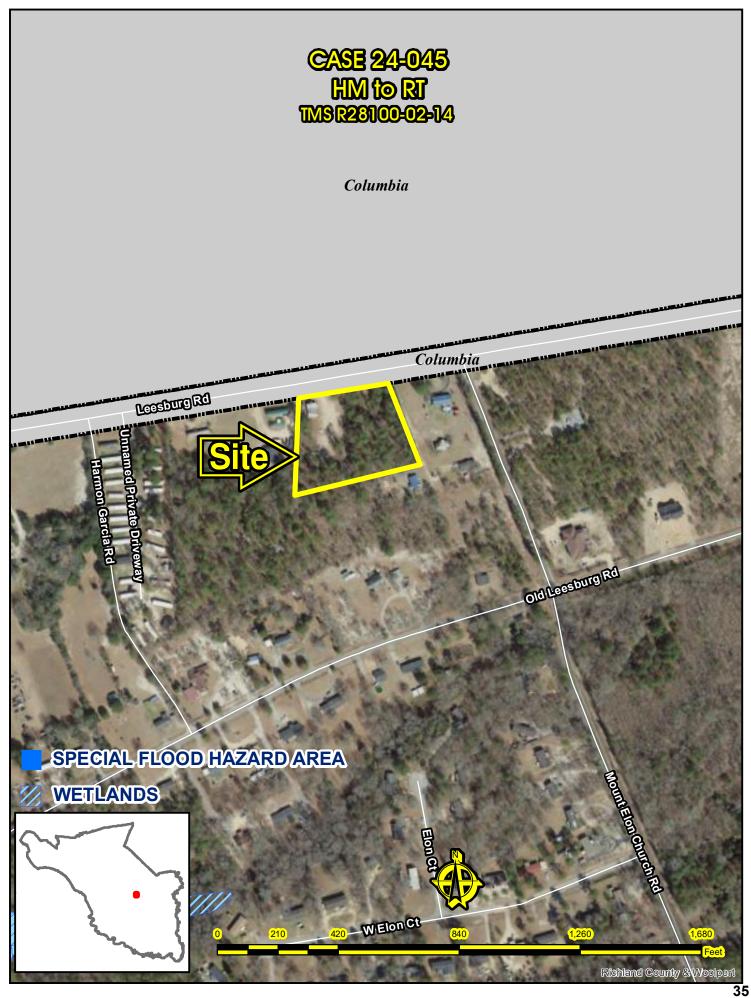
#### **Planning Commission Action**

At their **November 4, 2024** meeting, the Richland County Planning Commission <u>disagreed</u> with the PDSD recommendation for the following reason:

The RT request is in keeping with the surrounding land uses.

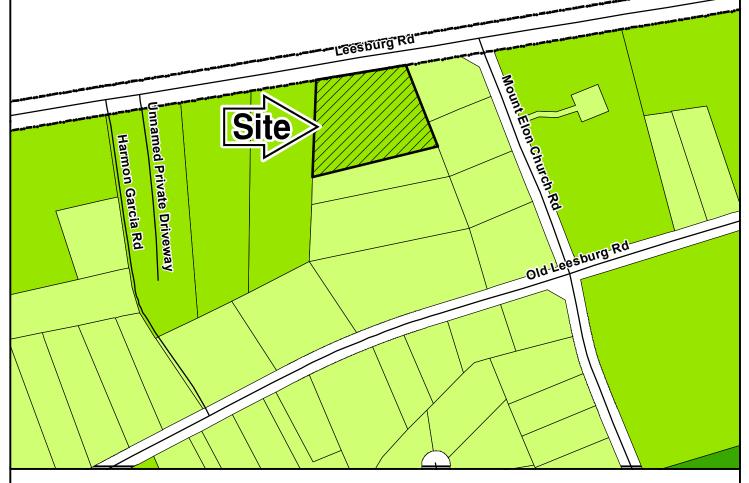
The PC recommends the County Council <u>approve</u> the proposed amendment for Case # 24-045 MA.





# Case 24-045 MA HM to RT

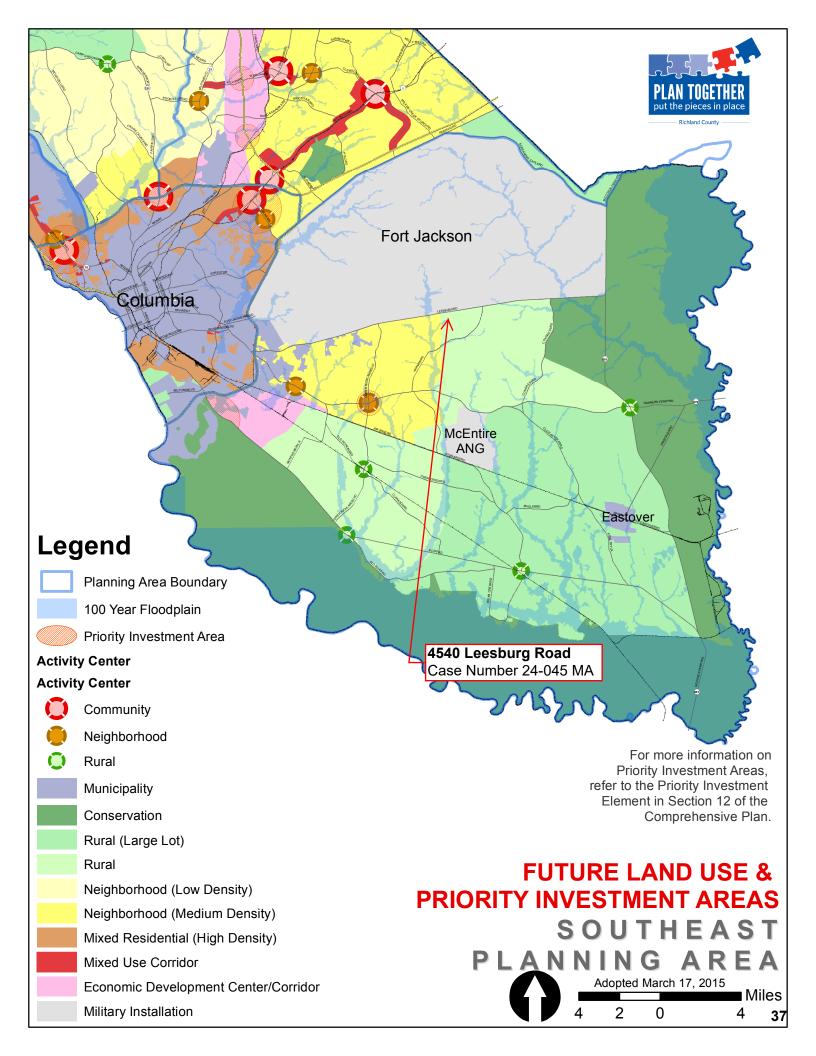




# **ZONING CLASSIFICATIONS**







### Case #24-045 MA - Zoning Districts

#### **Current Zoning District**

#### Homestead (HM) District

Use Classification, Category, Type	нм
Agricultural	
Agriculture and Forestry	
Agriculture	Р
Community garden	SR
Forestry	Р
Agriculture and Forestry Related	
Agriculture research facility	Р
Agritourism	Р
Equestrian center	SR
Farm distribution hub	Р
Farm winery	SR
Produce stand	Р
Riding or boarding stable	Р
Rural retreat	SR
Veterinary services (livestock)	Р
Residential	
Household Living	
Dwelling, Single-family detached	Р
Group home, Family	SR
Manufactured home	SR
Manufactured home park	SR
Group Living	
Children's residential care home	SR
Continuing care community	SE
Group home, Large	SE
Rooming or boarding house	SR
Community Service	
Community recreation center	SR
Library	SR
Membership organization facility	SE
Place of worship	SR
Public recreation facility	SR
Public safety facility	Р
Education	
Elementary, middle, or high school	SR
Funeral and Mortuary Services	
Cemetery	SR
Parks and Open Space	
Arboretum or botanical garden	SE
Park or greenway	SE
Transportation	
Transit stop	SR
Utilities and Communication	
Antenna	Р
Communication tower	SE
Solar energy conversion system, Large scale	SR
Utility, minor	SR
Wind energy conversion system, Large scale	SE

SR
SR
Р
SE
SR
SR
SR
SR
,
SE

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the usespecific standards.

#### c. Special Exception Uses

### Case #24-045 MA - Zoning Districts

#### **Proposed Zoning District**

#### **Residential Transition (RT) District**

Use Classification, Category, Type	RT
Agricultural	
Agriculture and Forestry	
Agriculture	Р
Community garden	SR
Forestry	Р
Agriculture and Forestry Related	
Agritourism	SR
Equestrian center	SR
Farm winery	SR
Produce stand	SR
Riding or boarding stable	Р
Rural retreat	SE
Residential	
Household Living	
Dwelling, Single-family detached	Р
Group home, Family	SR
Manufactured home	SR
Manufactured home park	SR
Group Living	
Children's residential care home	SE
Continuing care community	SE
Group home, Large	SE
Rooming or boarding house	SR
Community Service	
Community recreation center	SR
Day care facility	SR
Library	SR
Membership organization facility	SE
Nursing care facility	SE
Place of worship	SR
Public recreation facility	SR
Public safety facility	Р
Education	
Elementary, middle, or high school	SR
Funeral and Mortuary Services	
Cemetery	SR
Parks and Open Space	
Arboretum or botanical garden	SE
Park or greenway	SR
Transportation	
Transit stop	SR
Utilities and Communication	
Antenna	Р
Communication tower	SE
Solar energy conversion system, Large scale	SR
Utility, minor	SR

Commercial	
Kennel	SR
Recreation/Entertainment	
Golf course	SR
Hunt club	Р
Traveler Accommodations	
Bed and breakfast	SR
Campground	SR
Home-based lodging	SR
Industrial	
Extraction	
Borrow pit	SE

#### a. Permitted Uses

A "P" indicates that the use is allowed by right in the zoning district at the head of that column.

#### b. Special Requirements Uses

An "SR" indicates that the use is allowed in the zoning district at the head of that column only if the Zoning Administrator determines the use complies with the usespecific standards.

#### c. Special Exception Uses