

**RICHLAND COUNTY**  
**TRANSPORTATION AD HOC COMMITTEE**

**AGENDA**



**TUESDAY JULY 23, 2024**

**4:00 PM**

**COUNCIL CHAMBERS**

# Richland County Council 2024



Derrek Pugh  
District 2  
Vice Chair



Jason Branham  
District 1



Jessica Mackey  
District 9  
Chair



Overture E. Walker  
District 8



Gretchen D. Barron  
District 7



Yvonne McBride  
District 3



Chakisse Newton  
District 11



Paul Livingston  
District 4



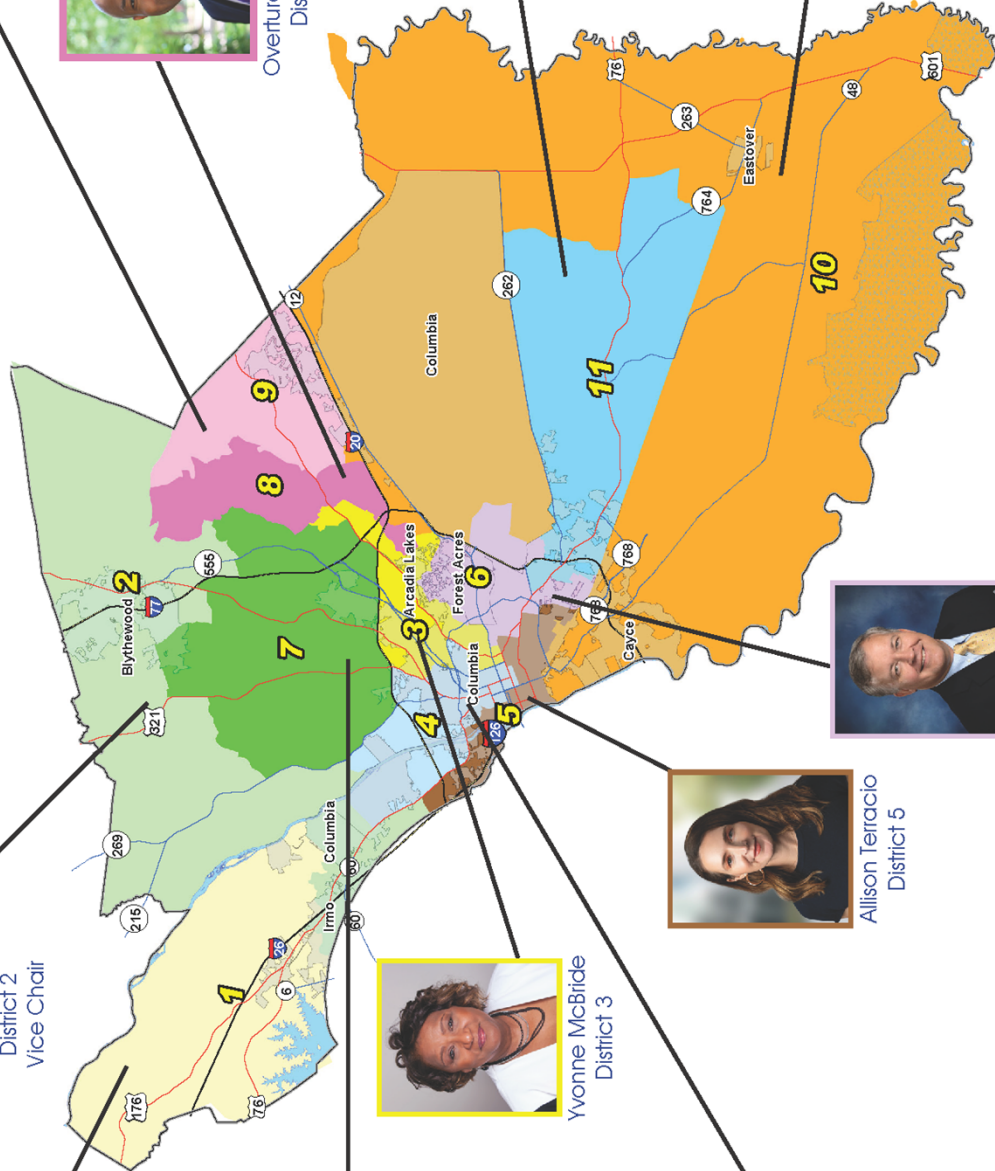
Allison Terracio  
District 5



Don Weaver  
District 6



Cheryl D. English  
District 10





**Richland County  
Transportation Ad Hoc Committee**

**AGENDA**

July 23, 2024 04:00 PM  
2020 Hampton Street, Columbia, SC 29204

The Honorable Yvonne McBride	The Honorable Paul Livingston	The Honorable Don Weaver	The Honorable Overture Walker, Chair	The Honorable Jessica Mackey
County Council District 3	County Council District 4	County Council District 6	County Council District 8	County Council District 9

**1. CALL TO ORDER**

The Honorable Overture Walker

**2. APPROVAL OF MINUTES**

The Honorable Overture Walker

a. July 2, 2024 [\[Pages 5-8\]](#)

**3. ADOPTION OF AGENDA**

The Honorable Overture Walker

**4. ITEMS FOR ACTION / Discussion**

The Honorable Overture Walker

a. Award of Construction - Atlas Road Widening -  
Phase 1A. [\[Pages 9-12\]](#)

**5. ADJOURNMENT**

The Honorable Overture Walker



Special Accommodations and Interpreter Services Citizens may be present during any of the County's meetings. If requested, the agenda and backup materials will be made available in alternative formats to persons with a disability, as required by Section 202 of the Americans with Disabilities Act of 1990 (42 U.S.C. Sec. 12132), as amended and the federal rules and regulations adopted in implementation thereof. Any person who requires a disability-related modification or accommodation, including auxiliary aids or services, in order to participate in the public meeting may request such modification, accommodation, aid or service by contacting the Clerk of Council's office either in person at 2020 Hampton Street, Columbia, SC, by telephone at (803) 576-2061, or TDD at 803-576-2045 no later than 24 hours prior to the scheduled meeting.



Richland County Council  
Transportation Ad Hoc Committee  
**MINUTES**  
July 2, 2024 – 4:00 PM  
Council Chambers  
2020 Hampton Street, Columbia, SC 29204

COMMITTEE COUNCILMEMBERS PRESENT: Paul Livingston, Yvonne McBride, Overture Walker, Chair, and Jessica Mackey.

Not Present: Don Weaver

OTHERS PRESENT: Jason Branham, Allison Terracio, Chakisse Newton (online), Derrek Pugh, Gretchen Barron, Michelle Onley, Michael Maloney, Angela Weathersby, Anette Kirylo, Patrick Wright, Ashiya Myers, Susan O’Cain, Lori Thomas, Leonardo Brown, Jackie Hancock, Dale Welch, Aric Jensen, and Stacey Hamm

1. **CALL TO ORDER** – Chair Overture Walker called the meeting to order at approximately 4:00 PM.

2. **APPROVAL OF MINUTES**

June 18, 2024: - Ms. McBride moved to approve the minutes of June 18<sup>th</sup>, 2024 as distributed, seconded by Mr. Livingston.

In Favor: McBride, Livingston, Weaver, and Mackey

Not Present: Weaver

The vote in favor was unanimous.

3. **ADOPTION OF AGENDA** – Ms. McBride moved to adopt the agenda as published, seconded by Mr. Livingston.

In Favor: McBride, Livingston, Weaver, and Mackey

Not Present: Weaver

The vote in favor was unanimous.

**ITEM FOR DISCUSSION/ACTION**

4. a. Final Review of Penny Principles – Mr. Ray Jones Parker Poe noted that at the Transportation Work session held on June 25, 2024 Council provided feedback to the Principles, and he will be sharing the highlights that were discussed and will go to full council at the July 16, 2024 meeting.

- ***Revised highlights of the Principles Document***

**GENERAL CONDITIONS**

The funding of Transportation Needs from revenues collected from the New Penny is at all times subject to the following:

1. The Transportation Need must be addressed in accordance with applicable policies and ordinances of the County;
2. The Transportation Need should support or further the current strategic objectives of the County as periodically adopted by County Council;
3. Compliance with statutory and regulatory requirements including, specifically, SC Revenue Ruling #22-2; and
4. The proceeds of the New Penny shall be expended equitably across the County and each County Council district shall receive a minimum of \$20 million in funding from the New Penny for projects in the Community Investment or County Advancement categories.

Mr. Jones proceeded to share that the General Conditions state that the funding of Transportation needs from revenues collected from the New Penny has to follow the guidelines, follow the rules and County Ordinances at all times. He stated that the critical elements of the principles are as follows:

## 2012 Needs

A guiding principle of the New Penny shall be that the 2012 Needs will be addressed first. The 2012 Needs shall be prioritized in accordance with any applicable ordinance of the County. In the absence of an applicable ordinance, the 2012 Needs will be addressed in order (from highest to lowest) based on the respective Project Score (defined below) assigned to each by the Transportation Department.

### Isolated Communities

2. Overall Impact and Cost Ratio (up to twenty (20) points). The number of County residents affected by Transportation Need subject to the following factors:
  - a. One (1) point for every one thousand (1,000) Average Annual Daily Traffic (AADT);
  - b. In case of a road that serves and the primary means of access to a community, one (1) point for every five hundred (500) AADT.
  - c. In case of a road that serves as the sole means of ingress and egress for a community, one (1) point for every one hundred (100) AADT.
3. Safety (up to twenty-five (25) points). The effect a Transportation Need would have on improving public safety subject to the following factors:
  - g. Five (5) points if the road serves as the primary means of access to a community;
  - h. Five (5) points if the road serves as the sole means of ingress and egress for a community;

### Updated Community Investment Project Description

Community Investment Projects: These Projects address the integrity, safety, reliability and sustainability of the transportation infrastructure in local communities and impact the day-to-day activities of citizens and local businesses. These Projects may include viable and unfunded 2012 penny projects as well as road improvements, widening, resurfacing, paving of dirt roads, intersection improvements, bikeways, greenbelts, sidewalks, and other pedestrian-friendly enhancements;

### Emerging Needs

#### D. EMERGING NEEDS

Mr. Jones stated that the County Council's plan for the New Penny anticipates the presence of Emerging Needs, to identify and track Emerging Needs, the Transportation Department shall undertake the following:

1. Working with TPAC, establish a protocol for identifying, tracking and addressing Emerging Needs;
2. The process should occur in regular intervals at least semi-annually commencing with the first calendar year occurring after the year in which the New Penny is imposed;
3. The protocol should solicit input from County Administration, each member of County Council and other stakeholders, including the entities represented in the Needs Assessment;
4. TPAC shall review any newly proposed Emerging Needs and make a recommendation to TAHC regarding which proposed Emerging Needs should be addressed by the New Penny;
5. TAHC should review and approve the compiled list of Emerging Needs and then send to County Council for approval; and
6. Once the Emerging Needs are established, the Transportation Department shall assign each of them a Project Score and then appropriately prioritize them in their program of work for the New Penny.

#### E. MANAGEMENT OF THE NEW PENNY

Mr. Jones stated the management of the new penny, has always been on the principles to keep consistency the Transportation Department shall be charged with the primary responsibility to manage the Projects to be undertaken with the proceeds of the New Penny. To accommodate the timely submission of the County's overall budget to County Council for consideration, the County Administrator will prepare a proposed annual budget for the New Penny for the next succeeding fiscal year together with a statement describing the important features of the proposed budget. The proposed budget and statement will be based on the recommendation from the Transportation Director of the Projects for the corresponding fiscal year that were determined in accordance with Section A.

The annual budget may be modified by the County Council in accordance with its established procedures to address unforeseen or exigent circumstances.

Mr. Jones stated the Categorized Needs List has been developed in partnership with Stantec, it revised the original needs list to include the City of Columbia submission, and needs identified by the public, DOT, USC, and affected municipalities. This list has been further refined and grouped by Category with input from TPAC.

TPAC recommends the Principles and Categorized Needs List and suggests additional considerations of the split between Community Investment and County Advancement projects based on the numbers in the Categorized Needs List. TAHC accepted the TPAC Recommendations and suggested a new split.

The proposed new allocation from TAHC is 50% to Community Advancement Projects and 30% to County Advancement Projects.

<b>Community Investment Needs</b>		<u>Amount (in millions)</u>
<u>Type</u>		
Intersections		216.70
Bikeways		43.10
Greenways/Pedestrian		155.55
Nonprogrammatic Sidewalk		32.95
Programmatic (Resurfacing, Sidewalk, Dirt Road)		1090.00
Special		<u>168.40</u>
<b>Subtotal</b>		1706.70
(PE, RW, Utility, CEI @ 60%)		<u>1024.02</u>
<b>Total Community Investment Needs Estimated Cost (not adjusted for inflation)</b>		<u>2730.72</u>

<b>County Advancement Needs</b>		<u>Amount (in millions)</u>
<u>Type</u>		
Widening		738.9
Special		64.7
Intersections		20.0
Programmatic (Resurfacing )		<u>75.0</u>
<b>Subtotal</b>		898.60
(PE, RW, Utility, CEI @ 60%)		<u>539.16</u>
<b>Total County Advancement Needs Estimated Cost (not adjusted for inflation)</b>		<u>1437.76</u>

**Total Current Needs** 4168.48

At the Second Reading, the following allocations were presented:

**Estimated Cost; Amount of Bonds.** In accordance with Section 4-37-30(A)(1)(c) of the Act:

- (i) The estimated Transportation Costs to be paid from the proceeds of the New Penny are approximately \$4.5 billion, which shall be allocated as follows
  - 1. 30%, or approximately \$1.350 billion, to Community Investment Projects;
  - 2. 50%, or approximately \$2.250 billion, to County Advancement Projects; and
  - 3. 20%, or approximately \$900 million, to COMET Enhancement Projects.
- (ii) The principal amount of Bonds to be issued and repaid from the proceeds of the New Penny is not to exceed \$950 million.

**Proposed New Allocations from TAHC**

- 1. 50% to Community Investment Projects
- 2. 30% to County Advancement Projects

The 3<sup>rd</sup> reading proposed allocation are as follows:

**Estimated Cost; Amount of Bonds.** In accordance with Section 4-37-30(A)(1)(c) of the Act:

- (i) The estimated Transportation Costs to be paid from the proceeds of the New Penny are approximately \$4.5 billion, which shall be allocated as follows
  - 1. **30%, or approximately \$1.350 billion, to County Advancement Projects;**
  - 2. **50%, or approximately \$2.250 billion, to Community Investment Projects;** and
  - 3. 20%, or approximately \$900 million, to COMET Enhancement Projects.
- (ii) The principal amount of Bonds to be issued and repaid from the proceeds of the New Penny is not to exceed \$950 million.

**All Other Projects**

	<b>Inflation Adjusted Total Cost</b>	<b>Inflation Adjusted Total Cost</b>	<b>Difference</b>	<b>Funding Percentage</b>
• <b>County Advancement:</b>	<b>\$8 billion</b>	<b>\$3.6 billion</b>	<b>\$4.4 billion</b>	<b>45%</b>
• <b>Community Investment</b>				
<b>COMET</b>	<b>\$1.1 billion</b>	<b>\$900 million</b>	<b>\$200 million</b>	<b>82%</b>

Councilwoman McBride asked what inflation time period was considered for the analysis used.

Mr. Jones stated the inflation impacts over a 25-year period were analyzed, a straight-line projection was used to estimate the future costs of projects. If costs increase by 3-4% annually, the total costs could more than double. The estimate was adjusted to \$8 billion considering that projects would be completed progressively, reducing inflation impact.

Councilwoman McBride asked for the unfounded projects, in selecting the priorities what system was used?

Mr. Jones stated that Emerging needs will be assessed using the same scoring system and reviewed by the TAC, this committee, and ultimately the County Council.

Mr. Livingston stated that he is concerned about the perception of the needs list, this is not designed to cover every transportation needs in the County. The needs that were identified and what we can afford will be addressed, it is important to understand that there will always be emerging needs but we can't cover all of them and we have to be mindful of the financial limitations.

Attorney Wright requested that the Council go into Executive Session to receive legal advice pertaining to funding

Ms. Terracio made the motion to go into the Executive Session, Seconded by Ms. Mackey.

In Favor: McBride, Livingston, Walker, and Mackey

Not Present: Weaver

The vote in favor was unanimous.

***The committee entered into Executive Session at approximately 2:30 PM  
and came out at approximately 2:40 PM***

Mr. Livingston moved to come out of Executive Session, Seconded by Ms. Newton.

In Favor: McBride, Livingston, Weaver, and Mackey

The vote in favor was unanimous.

Chair Walker stated that the committee entered into executive session to receive legal advice and no actions were taken in executive session.

Ms. Mackey made a motion to accept TPAC's recommendation related to Community Investment, County Advancement Project at the percentages presented.

Motion died for a lack of second.

Mr. Livingston made a motion to fund the COMET at 22% of the estimated 4.5 billion budget and fund the other 2 categories whatever the Council decides to. Second by Ms. McBride.

Ms. Mackey asked to please clarify the percentages.

Mr. Walker made a friendly amendment to fund the COMET at 22%, County Advancement at 30%, and Community Investment at 48%. Mr. Livingston accepted the motion it was second by Ms. McBride.

In Favor: McBride, Livingston, Walker, and Mackey

Not Present: Weaver

The vote in favor was unanimous.

**ADJOURNMENT** – Ms. McBride moved to adjourn the meeting, seconded by Mr. Walker.

In Favor: McBride, Livingston, Walker, and Mackey

Not Present: Weaver

The vote in favor was unanimous.

The meeting adjourned at approximately 4:54 PM.



**RICHLAND COUNTY  
ADMINISTRATION**

2020 Hampton Street, Suite 4069  
Columbia, SC 29204  
803-576-2050



**Agenda Briefing**

<b>Prepared by:</b>	Michael Maloney, PE	<b>Title:</b>	Interim Director
<b>Department:</b>	Transportation	<b>Division:</b>	
<b>Date Prepared:</b>	July 3, 2024	<b>Meeting Date:</b>	July 23, 2024
<b>Legal Review</b>	Patrick Wright via email	<b>Date:</b>	July 10, 2024
<b>Budget Review</b>	Maddison Wilkerson via email	<b>Date:</b>	July 10, 2024
<b>Finance Review</b>	Stacey Hamm via email	<b>Date:</b>	July 10, 2024
<b>Approved for consideration:</b>	County Administrator	Leonardo Brown, MBA, CPM	
<b>Meeting/Committee</b>	Transportation Ad Hoc		
<b>Subject</b>	Award of Construction - Atlas Road Widening - Phase 1A		

**RECOMMENDED/REQUESTED ACTION:**

Staff recommends award of the construction contract to McClam & Associates, Inc. based on the bid received in the amount of \$7,944,720.50, to include a construction contingency of 15% for a total approved amount of \$9,136,428.58.

Request for Council Reconsideration:  Yes

**FIDUCIARY:**

Are funds allocated in the department’s current fiscal year budget?	<input checked="" type="checkbox"/>	Yes	<input type="checkbox"/>	No
If not, is a budget amendment necessary?	<input type="checkbox"/>	Yes	<input type="checkbox"/>	No

**ADDITIONAL FISCAL/BUDGETARY MATTERS TO CONSIDER:**

Staff presented the project budget for Atlas Road in the amount of \$36,300,000.00 to Council in 2020 with a de-scope plan for Widening Atlas Road from Shop Road to Garners Ferry Road. In 2024, staff has separated the work item of the same project limits into Phase 1A - Utility Relocation, and 1B - Road Construction. The amount requested for Phase 1A of the project is \$9,136,428.58.

Prior Expenses for design, fees, and right of way	\$8,782,828.00
Project Balance Remaining	\$18,380,743.40

*Applicable fund, cost center, and spend category:* Fund: Atlas Road  
Cost Center: Transportation Penny  
Spend Category: Capital Projects

**OFFICE OF PROCUREMENT & CONTRACTING FEEDBACK:**

Request for Bids RC-667-B-24 was issued on June 3rd. A Non-Mandatory Pre-Bid Conference was held at 10 a.m. on Monday, June 17, 2024, during which attendees gained information and bidding directives for the project, including the SLBE participation goal for the project.

A bid opening was conducted at 2:00 PM on Tuesday, July 2, 2024, via the County’s online procurement portal. Procurement has reviewed the (2) two submitted bids for the Atlas Road Water and Sewer and found that the apparent low bidder, Williams Infrastructure, did not meet the SLBE requirement. Their

Good Faith Efforts were provided to the Office of Small Business Opportunity, who found that they were unsatisfactory. This rendered the bid non-responsive. The next lowest bidder, McClam & Associates, was the lowest, responsive, responsible bidder with an SLBE commitment that exceeded the goal of 17%.

**COUNTY ATTORNEY’S OFFICE FEEDBACK/POSSIBLE AREA(S) OF LEGAL EXPOSURE:**

There are no legal concerns regarding this matter.

**REGULATORY COMPLIANCE:**

None applicable.

**MOTION OF ORIGIN:**

There is no associated Council motion of origin.

**STRATEGIC & GENERATIVE DISCUSSION:**

The Atlas Road (S-50) Widening Project scope includes the reconstruction of a two-lane roadway to a five-lane roadway with four 12’ travel lanes separated by a 15’ center lane from Shop Road (SC 768) to Garners Ferry Road (US 76), including a 4-foot bike lane and 5-foot concrete sidewalks in each direction. This phase of the project includes the construction of new sanitary sewer and public water supply main and the relocation of private utilities to prepare the corridor for future roadway construction.

There were two bidders. The two bids received were about \$455,000 apart, or an approximately 5.9% spread. Non-bidders indicated they are presently engaged with other projects and would be unable to complete this project.

The next phase, Phase 1B will be the road construction for the widening of Atlas Road from Shop Road to Garners Ferry Road. This phase is approved by the South Carolina Department Transportation (SCDOT). The bidding for construction will await a 50% completion progress milestone of Phase 1A.

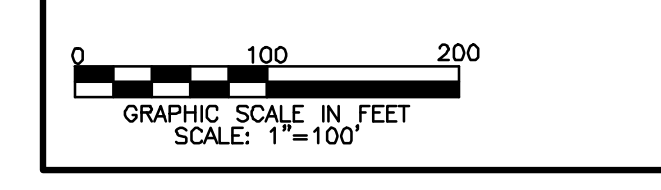
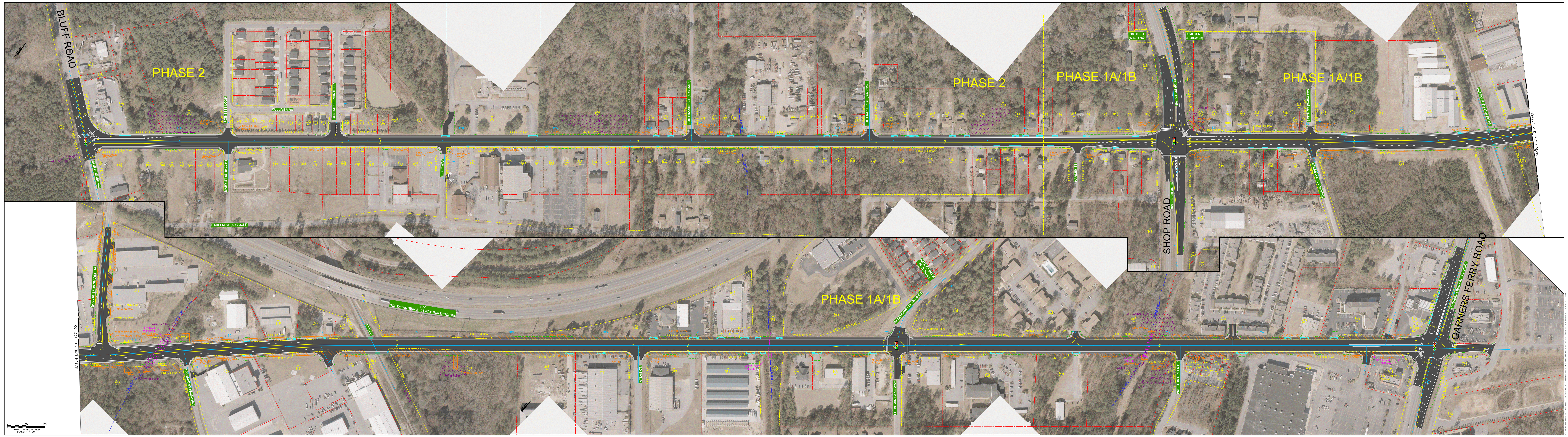
Phase 2 will widen Atlas Road from Bluff Road to Shop Road. Plans are being completed for Phase 2 widening of Atlas Road and will be reviewed by the SCDOT for construction authorization.

**ASSOCIATED STRATEGIC GOAL, OBJECTIVE, AND INTIATIVE:**

**Goal:** Plan for Growth through Inclusive and Equitable Infrastructure

**ATTACHMENTS:**

1. Project Plan Overview
2. Bid tabulation



RC-667-B-24		McClam and Associates Inc.	Williams Infrastructure, LLC
Atlas Road Water and Sewer			
Line Relocation Project	Total Cost	\$7,944,720.50	\$7,488,934.00
Due 7/2/2024 @ 2pm			